Analysis of Kansas City Municipal Jail Needs Assessment

Sarah Staudt, Policy and Advocacy Manager Prison Policy Initiative

About Prison Policy Initiative

Founded in 2001

 Non-profit, non-partisan organization focused on exposing the harms caused by mass incarceration

 Have worked with advocacy groups around the country helping them evaluate jail needs assessments.

Needs assessment assumes that *more* municipal incarceration could be a good thing

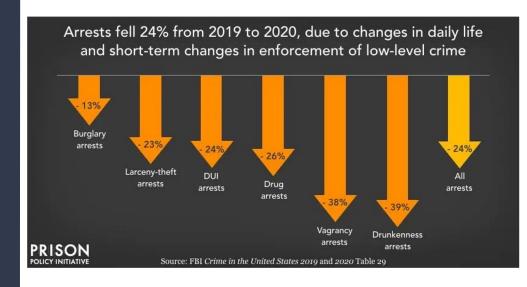
 Needs assessment suggests that increased detention will "minimize the number of people who commit violations or new crimes" - the research says the opposite.

 Court perspectives document suggests that jail is needed to "stabilize" people - the research says the opposite.

Pretrial Incarceration Causes Harm

- **Effects on Cases**: People incarcerated pretrial are 25% more likely to plead guilty, 43% more likely to be sentenced to incarceration. (Heaton 2017)
- Effects on Employment: 38% of people detained for fewer than 3 days and 76% of people detained for more than 3 days reported negative employment consequences (Holsinger 2018)
- Effects on Health: People released from incarceration are 18 times more likely to commit suicide and 40 times more likely to overdose. (Haglund 2014; Ranapurwala 2018)
- **Effects on recidivism:** People incarcerated pretrial for misdemeanors are 10% more likely to be rearrested within the next 18 months. (Heaton 2017)

Needs assessment is out of date and does not account for changes in low-level arrests and prosecutions post-COVID



 KC Municipal case filings are down 59% between 2019 and 2022.

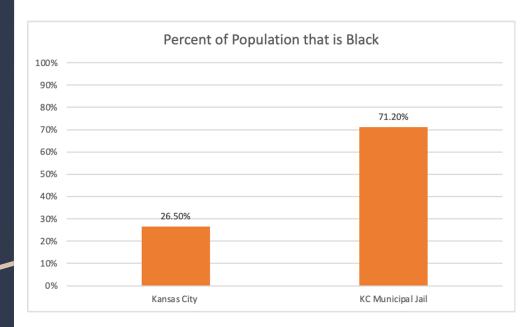
Current municipal beds are being used for almost exclusively lowlevel, mostly nonviolent charges

 Only 1% of people are awaiting transfer to Jackson county on more serious charges - 99% are in for ordinance violations.

 Two-thirds of people have no allegation of violence - mostly non-DUI traffic, theft, drug paraphernalia, public order, resisting arrest.

 Even the "violent" charges are very low level assault becomes a county case if a person is actually harmed, so cases in the municipal jail are mostly or exclusively cases where no one was hurt.

Racially Disproportionate Impact



Short Length of stay

Average length of stay is 1.68 days.

Even very short periods of time can destabilize people's lives - increases in failures to appear and re-arrest kick in after less than 24 hours in custody. (Arnold Ventures, 2022)

Solutions

Increase use of personal recognizance bonds

 Money bonds are not effective at incentivizing court appearance or keeping people out of trouble

 Money bonds strand people in jail, and take resources out of local communities in need

 KC successfully increased its reliance on personal recognizance bonds and should continue to do so.

Increasing access to diversion

- Removing fee for admission to diversion programs
- Ensuring that diversion programs are "light-touch" that they do not impose more conditions on people than they would face if they resolved their cases traditionally
- Decrease reliance on specialty courts that have length of stay and requirements that far exceed the consequences for most municipal cases
- Focus on voluntary treatment and communitybased treatment providers. Involuntary treatment can lead to increased risk of overdose when compared to voluntary treatment (MA Dept. of Public Health, 2016)

Citations

Arnold Ventures, *The Hidden Costs of Pretrial Detention Revisited*, 2022. available at: https://craftmediabucket.s3.amazonaws.com/uploads/HiddenCosts.pdf

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Holsinger et. al, *Analyzing Bond Supervision Survey Data: The Effects of Pretrial Detention on Self-Reported Outcomes*. Federal Probation, 2018, available at: https://www.uscourts.gov/sites/default/files/82_2_6_0.pdf

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