# Firefighters' Pension System

# **ANNUAL REPORT 2023**





### **Human Resources Department**



Retirement Division

The Firefighters' Pension System

10<sup>th</sup> Floor City Hall 414 East 12<sup>th</sup> Street Kansas City, Missouri 64106

Honorable Mayor City Council Board of Trustees Members of the System

I am pleased to submit, on behalf of your Board of Trustees and staff, the 2023 Annual Report of the Firefighters' Pension System of the City of Kansas City, Missouri. The annual report covers the operations of the Pension System for fiscal year ended April 30, 2023. The System's fiscal year 2023 operating results and financial position are presented in conformity with generally accepted accounting principles.

(816) 513-1928

Fax: (816) 513-1280

This report is a product of the combined efforts of the Retirement Division staff and advisors functioning under the Board's leadership. The annual report is designed to provide you with complete and reliable information on the management and operations of the System.

The report consists of five sections: The Introductory Section includes a summary of plan provisions, Board information, and System Advisors and Advisory Relationships. The Actuarial Section details the System's funded status, plan liabilities and membership. The Investment Section includes the investment overview, summary and results. The Financial Section includes the Independent Auditor's Report and historical financial highlights. The Membership Section details pensions awarded and member deaths during the fiscal year.

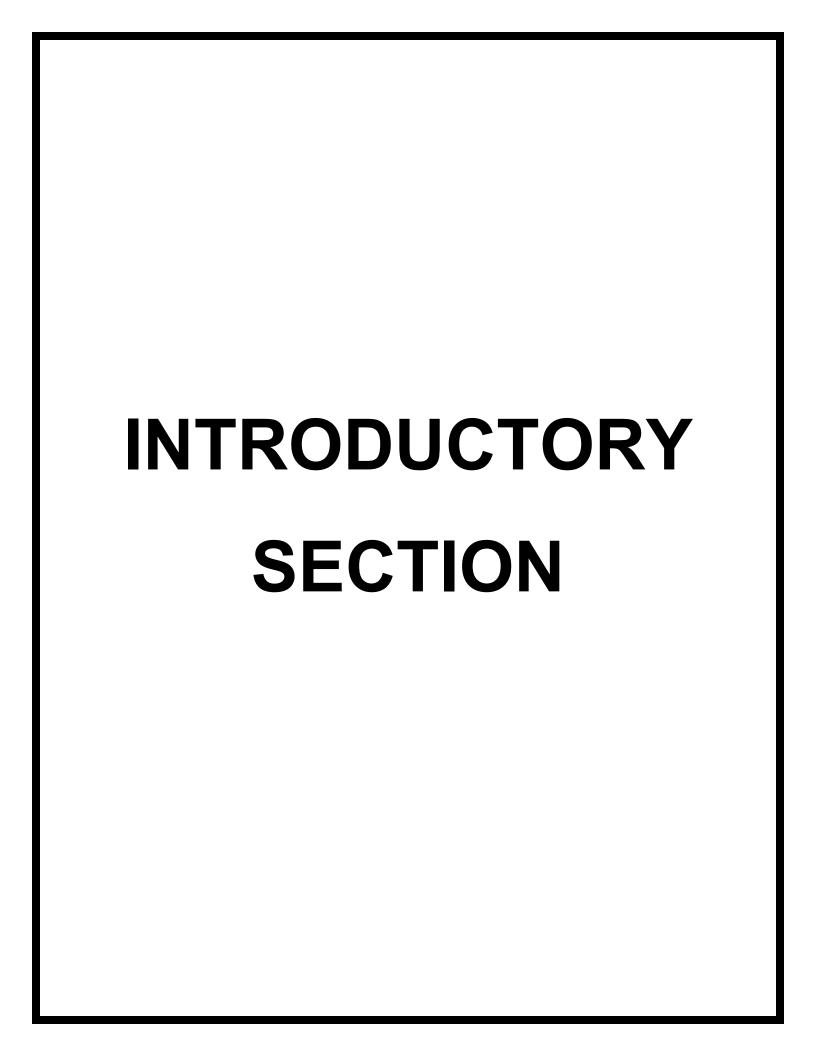
The Board of Trustees and staff remain focused on our mission of paying promised benefits and prudently investing trust assets. We are also committed to delivering a high level of customer service to active and retired members of the System. The reports, charts and schedules contained in this publication summarize the results of our efforts for the fiscal year 2023. We trust you will find this annual report helpful in understanding your retirement system.

Very truly yours,

Barbara J. Davis Executive Officer

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# Board of Trustees APRIL 30, 2023

Daniel G. Heizman

Chairman Fire Captain Term Expires June 30, 2023

D. Matthew Black

Battalion Chief Term Expires June 30, 2025

**Kim Carter** 

City Treasurer Ex-Officio

Teri P. Casey

Director of Human Resources Ex-Officio

**Ross Grundyson** 

Interim Fire Chief & Director Ex-Officio

**Tammy Queen** 

Vice Chairperson Director of Finance Ex-Officio

Konsta M. Myrick

Fire Captain Term Expires June 30, 2024

Eric M. Rose

Firefighter
Term Expires June 30, 2025

**Louie Wright** 

Retired Member Non–Voting

### CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM ADVISORY RELATIONSHIPS April 30, 2023

The Board of Trustees is a policy making body and is responsible for the System's proper operation. The System is administered under its guidance and direction, subject to such rules, regulations and directives as adopted.

The Board consists of four ex-officio members, four elected members and a retired member. The ex-officio members hold office by virtue of their positions with the City. They are the Fire Chief, the Directors of Finance and Human Resources and the City Treasurer. The elected Trustees are voted into office from the active membership of the System for three-year terms, with terms staggered in one-year increments. As a result, an election is held annually for the expiring term. The retiree member is a non-voting position and is jointly appointed by Local 42 and Local 3808 of the International Association of Firefighters.

The Human Resources Department employs a full-time Executive Officer. The Executive Officer heads the Retirement Division of the City Human Resources Department, serves as Secretary to the Board of Trustees and, with Board approval, contracts for professional services. The City also provides office space and support services through the Human Resources Department and accounting services of the Finance Department. The Board of Trustees conducts monthly business meetings.

### PROFESSIONAL CONSULTANTS

### **CUSTODY INSTITUTION**

The Northern Trust Company Chicago, IL

### **INVESTMENT CONSULTANT**

Asset Consulting Group St. Louis, MO

### PROXY VOTING CONSULTANT

Segal Marco Advisors Chicago, IL

### **GENERAL COUNSEL**

Arnold, Newbold, Sollars & Hollins, P.C. Kansas City, MO

### **ACTUARY**

Cheiron Washington, DC

### **INDEPENDENT AUDITOR**

Allen, Gibbs & Houlik, L.C. Wichita, KS

### **INVESTMENT ADVISORS**

### DOMESTIC EQUITY ADVISORS

American Century Investments Kansas City, MO

Eagle Capital Management New York, NY

Northern Trust Quantitative Advisors, Inc. Chicago, IL

Polen Capital Management, LLC Boca Raton, FL

William Blair & Company Chicago, IL

### INTERNATIONAL EQUITY ADVISORS

Marathon Asset Management, LLP London, United Kingdom

Mondrian Investment Partners, LTD London, United Kingdom

Axiom Investors Greenwich, CT

### **GLOBAL EQUITY ADVISORS**

Acadian Asset Management Boston, MA

K2 Ascent, LLC Dublin, Ireland

### **FIXED INCOME ADVISORS**

Amundi Pioneer Boston, MA

BlackRock San Francisco, CA

Commerce Trust Company St. Louis, MO

### **REAL ASSETS ADVISORS**

J.P. Morgan Asset Management New York, NY

Principal Global Investors Des Moines, IA

### **PRIVATE EQUITY**

Warburg Pincus New York, NY

### CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM SUMMARY OF PLAN PROVISIONS April 30, 2023

The following summarizes provisions of the Firefighters' Pension System of the City of Kansas City, Missouri Trust (System) as amended by City Ordinance through December 2020.

The System was established July 1, 1953, by Ordinance No. 16643. It is a contributory defined benefit plan as referenced in Section 414 of the IRS Code. The System's mandate is to provide retirement, survivor and disability benefits. Management of the System's investment portfolio facilitates this mandate, with a current net position of \$630 million.

Members of the System do not participate in Social Security. Effective March 1, 2001, the benefits provided are not subject to an offset or reduction for Workers' Compensation benefit payments received.

### Eligibility:

Membership is required upon employment for all employees of the Fire Department with firefighting duties who are not simultaneously accumulating pension benefits or creditable service under another pension system. Employees hired prior to April 20, 2014, are Tier 1 members. Employees hired on or after April 20, 2014, are Tier 2 members.

### **Contributions:**

Effective May 1, 2014, all members contribute 10.55% of base salary. Contributions are excluded from Missouri and Federal Income Tax under employer pick-up provisions of the IRS Code Section 414(h)(2). The City pays the remaining cost of the System.

The employer contribution rate paid by the City for the fiscal year 2023 was 39.00% of covered payroll as of May 1, 2022.

Effective December 31, 1999, 1% of additional member and 2% of additional employer contributions fund the Firefighters' Health Insurance Subsidy Fund within the Trust.

City contributions are not identifiable by individual members and are only received by members as part of a monthly retirement benefit.

### Voluntary Retirement:

Tier 1: A member is eligible for voluntary retirement upon completion of 25 years of creditable service, regardless of age.

Tier 2: A member is eligible for voluntary retirement upon completion of 27 years of creditable service, regardless of age.

### Creditable Service:

Creditable service is used in the calculation of the member's benefit and is the total years and months of service the member has accumulated in the System.

At retirement, a member may elect to convert accrued sick leave or vacation leave to creditable service up to the maximum number of hours allowed for conversion, but not to exceed 25 years of creditable service for Tier 1 members, or 27 years of creditable service for Tier 2 members.

The conversion rate is 215 hours to one month of creditable service. Hours converted to creditable service are not payable in cash to the member upon retirement.

### Repurchase of Creditable Service:

Members who terminate service and later return to service may receive credit for such prior service after they have been reemployed for at least two, but not more than three, consecutive years, and have repaid withdrawn contributions plus interest at the rate then assumed for actuarial calculations.

### Portability of Creditable Service:

Members with at least 10 years creditable service may transfer or purchase creditable service from a previous Missouri public employer.

A purchase of service may be requested for any portion of the previous service. The member must accept the valuation of service as determined by the System's actuary. The valuation is based upon the member's current salary and age.

The member is responsible for depositing with the System (from previous Pension Plan or member savings) the total value of service credited, including employee and employer contributions. After the transfer is finalized, the member's creditable service with the transferring organization is eliminated.

The value of creditable service purchased will be added to the member's creditable service with this System.

### CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM SUMMARY OF PLAN PROVISIONS April 30, 2023

### Benefits:

The base benefit formula for members of the System is 2.5% of average final compensation multiplied by creditable service.

Average final compensation is represented by the highest 24 months of base salary in the last 10 years prior to retirement. The maximum benefit is 80% of average final compensation.

A minimum of 25 years creditable service for Tier 1 members and 27 years creditable service for Tier 2 members is required. Retirement benefits are paid according to options elected by the member with spousal approval prior to retirement. The options available include the following:

- a) Members may withdraw all or a portion of their accumulated contributions and interest and receive an actuarially reduced lifetime pension. The member's annual cost-of-living adjustment and surviving spouse annuity are not reduced by election of this option.
- b) Members may elect a 100%, 75% or 66 2/3% surviving spouse annuity option. If one of these options is chosen, the member's base benefit is actuarially reduced, and upon the member's death, the surviving spouse receives 100%, 75% or 66 2/3% of the member's reduced base benefit. The member's annual cost-of-living adjustment is not reduced by election of this option.

### Minimum Benefits:

Effective August 1, 1986, minimum monthly benefits were instituted for voluntary, disability and surviving spouse benefits. The minimum benefit is \$600 for members, calculated prior to any reductions for either withdrawal of member contributions or election one of the three optional surviving spouse annuities, and \$275 for surviving spouses. Any cost-of-living adjustments are calculated based on the original base benefit, without regard to these minimums.

### Disability Retirement:

Disability is defined as a state or condition that prevents the member from performing the duties of a firefighter for the rest of the member's life. Two doctors approved by the System's Board of Trustees must confirm the disability in writing. Retirement is effective on the first day of the month following Board approval of the disability.

- a) **Duty Disability** is a disability directly due to and caused by actual performance of duty as a firefighter. The pension is 62.5% of average final compensation, but not less than 62.5% of the then current maximum salary payable to the rank of a firefighter.
- b) **Non-Duty Disability** is a disability not caused by actual performance of firefighting duties. No benefit is payable if the disability is caused while engaging in any occupation or performing any work for another employer or in self-employment. Members must be under the age of 65 and have 10 or more years of creditable service. The pension is equal to 25% of the average final compensation plus 2.5% per year of average final compensation for the number of years and months of creditable service in excess of 10 years, not to exceed a maximum monthly pension equal to 80% of the member's average final compensation.

### Cost-of-Living Adjustments:

An annual adjustment for retirement, disability and survivor benefits is paid under these conditions:

- Tier 1: A 3% non-compounded cost-of-living adjustment is paid to all System beneficiaries who retired on or after June 28, 1970.
- Tier 2: A non-compounded, cost-of-living adjustment will be paid to all System beneficiaries following the 27<sup>th</sup> anniversary of the Tier 2 member's employment if the funding ratio of the pension fund, as shown by the System's most recent actuarial report, is equal to or greater than 80%.

The increase will be equal to the percentage increase in the prior 12 months of the final national Consumer Price Index for All-Urban Consumers published prior to December 31 in advance of the next year's adjustment but shall not exceed 2.5%.

- a) The adjustment is applied to the annuity as calculated upon retirement date prior to any reduction for withdrawal and/or election of a joint survivor optional annuity.
- b) The adjustment is paid on all annuities effective on or before the preceding January 1. Effective for retirements after January 1, 2021, the adjustment is paid on all annuities effective on or before the preceding February 1.

### CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM SUMMARY OF PLAN PROVISIONS April 30, 2023

c) The adjustment is made on annuity payments dated May 1, and the adjusted annuity remains unchanged until the next May 1.

### Health Insurance Subsidy:

The Board of Trustees annually determines the monthly health insurance subsidy. This subsidy is payable for life to eligible members.

To qualify for a subsidy, members must have at least 25 years of creditable service if a Tier 1 member, or 27 years of creditable service if a Tier 2 member or receive a duty disability annuity.

If a member dies in the line of duty, one subsidy is payable to the member's eligible surviving spouse or eligible surviving children. The monthly subsidy is \$500, as of May 1, 2021.

### Death Benefits:

The System provides the following benefits upon a member's death:

- a) A funeral benefit of \$2,000 is paid to the surviving spouse or named beneficiary.
- b) A pension equal to 50% of the accrued pension, but not less than 25% of the member's average final compensation, is payable to the surviving spouse, unless the member elected a 100%, 75% or 66 2/3% surviving spouse option, provided the marriage occurred on or before retirement.

If the member dies before retirement and the death is duty related, the surviving spouse's benefit is the member's accrued pension, but not less than 62.5% of the member's average final compensation or 62.5% of the then current maximum salary payable to the rank of a firefighter, whichever is greater.

The surviving spouse's pension of an active member who dies before retirement with at least 25 years of creditable service, Tier 1, or 27 years of creditable service, Tier 2, is calculated at the date of death as if the member elected the 100% joint survivor option.

c) A monthly child's allowance of \$100 is payable to each eligible child until age 18. The allowance may continue after age 18 if the child is unmarried and physically or mentally incapacitated from earning a livelihood.

A child also remains eligible until age 21 if enrolled as a full-time student at an accredited institution of higher learning. In the absence of a surviving spouse, the surviving spouse's pension is divided equally and payable to any eligible children.

### Resignation from Service:

Upon termination of employment, members with less than 10 years of creditable service must withdraw their accumulated contributions and interest from the System. If a member has less than six years of service, a service charge ranging from 2% of contributions (five years of service) to 10% (less than one year of service) is applied.

Members with 10 or more years of service may elect a deferred pension and waive the option to withdraw their contributions and interest at the time of separation.

In situations of divorce, no Domestic Relations Order (DRO) distributions are paid to the ex-spouse until the member separates employment or retires. Payment is only made if there is an approved DRO on file with the Retirement Division.

### Deferred Annuity:

Deferred annuities are calculated based upon the benefit formula described earlier. The annuity cannot exceed 62.5% of the member's average final compensation.

Deferred annuities are payable at age 50.

Members may withdraw their contributions and interest and forfeit the deferred annuity at any time before benefit payments commence.

Members also may accumulate additional creditable service if re-employed by the City's Fire Department with firefighting duties before benefit payments commence.

If a member elects a deferred pension and dies before age 50, the member's contributions and interest are paid to the beneficiary. If death occurs after age 50, survivor benefits are payable, but are pro-rated based upon actual years of creditable service in relation to 25 years for Tier 1 members or 27 years for Tier 2 members.

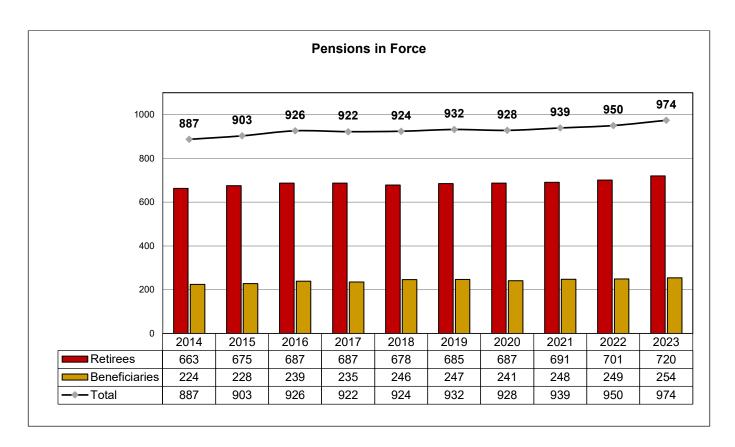
# **ACTUARIAL SECTION**

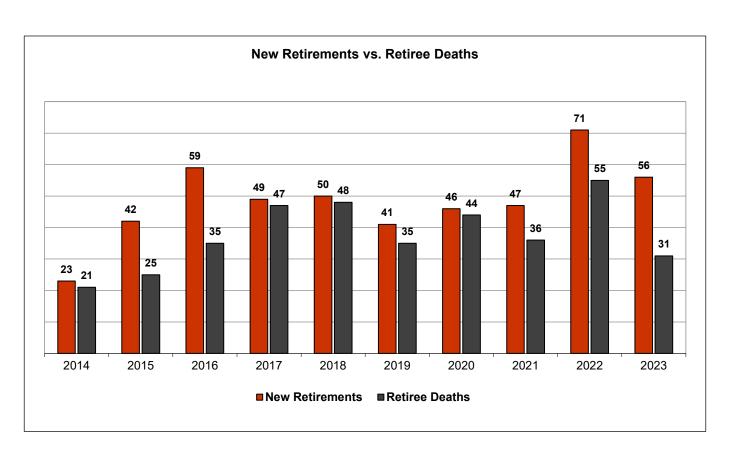
### CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM ACTUARIAL OVERVIEW April 30, 2023

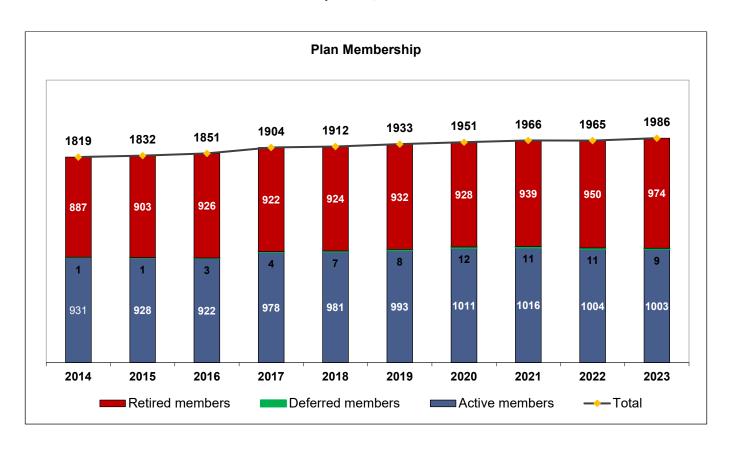
This section summarizes the results of the actuarial valuation of the Firefighters' Pension System of the City of Kansas City, Missouri Trust as of May 1, 2023. The purpose of the valuation is to determine the System's financial condition and the City's required contributions.

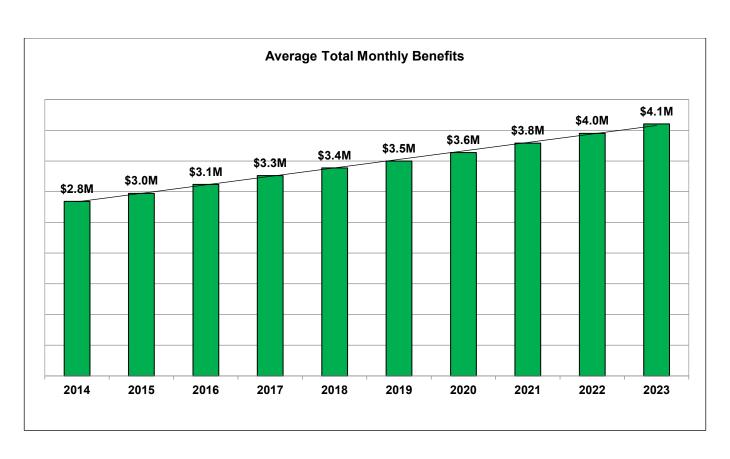
The experience over the past year is summarized as follows:

- The number of members who were active as of May 1, 2023, decreased from 1,004 to 1,003. The average age of members decreased from 40.23 to 40.03, the average service decreased from 14.04 to 13.95 years and the average annual salaries increased from \$71,220 to \$77,128.
- During the past year, 56 new pensions were awarded to 36 voluntary pensions, 2 deferred pensions, 2 disability pensions, 14 widows and children of deceased firefighters, and 2 Qualified Domestic Relations Orders (QDROs). As of May 1, 2023, average pensions of \$4,102,927 per month were paid to 720 retired members and 254 beneficiaries and QDROs. The previous year, pensions totaling an average of \$3,950,822 per month were being paid to 701 retired members and 249 beneficiaries and QDROs.
- City contributions for the fiscal year 2023 totaled \$27.3 million and employee contributions totaled \$7.6 million. Benefit payments totaled \$49.2 million, and refunds of employee contributions totaled \$2.7 million.
- The actuarial value of assets increased by \$14.9 million to \$652.2 million. The market value of assets decreased by \$23.1 million to \$602.4 million.
- The Fund achieved a rate of return on the actuarial value of assets of 4.60% for fiscal year 2023. On a market value basis, the rate of return was -1.45%. The Fund's actuarial assumed rate of return was 7.00%.
- The System's funded ratio is 70.2% on an actuarial basis.



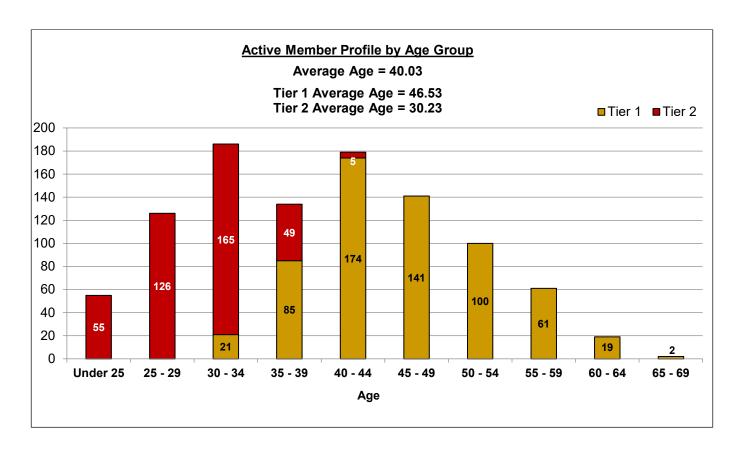


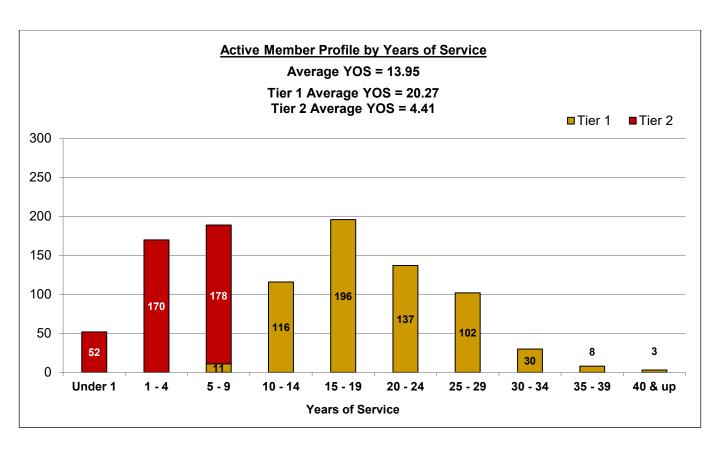


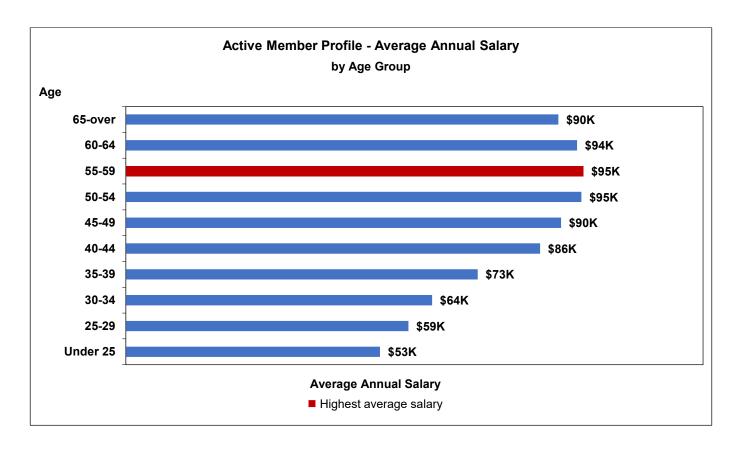


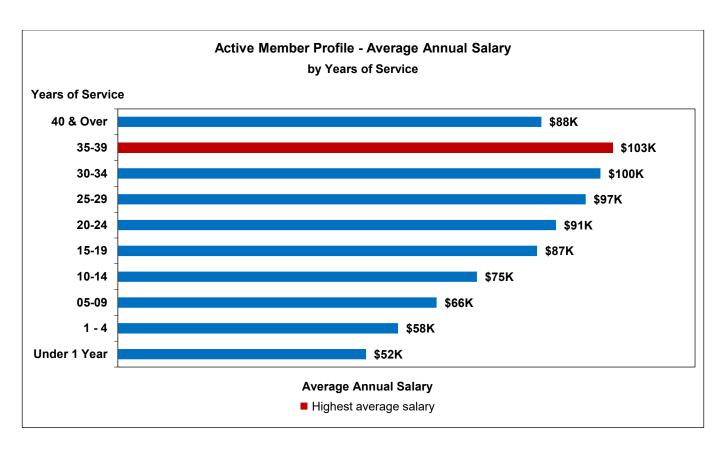
Pensions in Payment Status by Type and Monthly Amount as of May 1, 2023							
Monthly Amount	Total	Voluntary	Deferred	Disability	Widows & Children	QDROs	
Under \$500	23	0	2	0	12	9	
\$500-\$1,000	47	1	3	2	32	9	
\$1,000-\$1,500	40	0	0	1	35	4	
\$1,500-\$2,000	58	6	2	4	43	3	
\$2,000-\$2,500	52	5	4	7	33	3	
\$2,500-\$3,000	52	21	4	2	24	1	
\$3,000-\$3,500	51	26	3	6	16	0	
\$3,500-\$4,000	72	58	2	3	7	2	
\$4,000-\$4,500	160	117	2	37	4	0	
\$4,500-\$5,000	163	105	0	52	6	0	
\$5,000-\$5,500	78	69	0	6	3	0	
\$5,500-\$6,000	76	71	0	0	5	0	
\$6,000-\$6,500	46	45	0	0	1	0	
\$6,500-\$7,000	13	9	1	1	2	0	
\$7,000 & over	43	43	0	0	0	0	
Total	974	576	23	121	223	31	

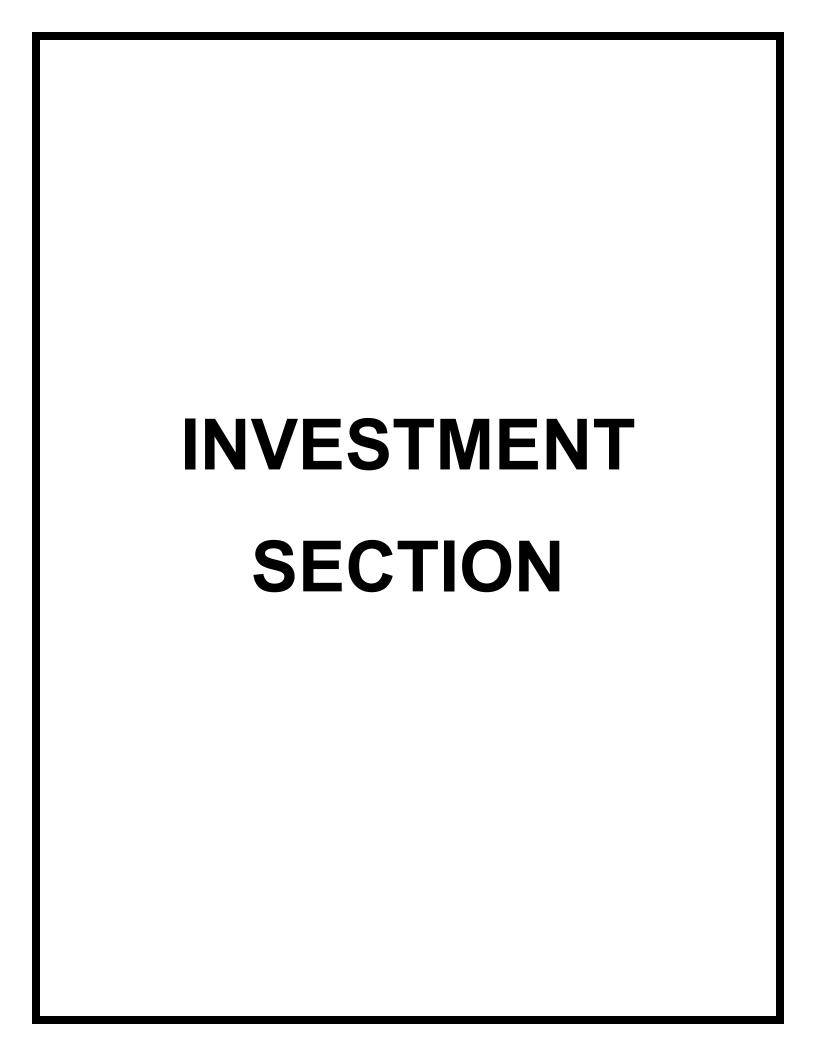
During the year ended April 30, 2023 there were 56 new pensions awarded (36 Voluntary, 2 Vested, 2 Disabled, 14 Widows and Children, and 2 QDROs)











### CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM INVESTMENT OVERVIEW April 30, 2023

The investments of the System are based primarily on an investment authority known as the "prudent person rule". The prudent person rule establishes a standard for fiduciaries, which includes anyone that has authority with respect to the System. This standard states that fiduciaries will discharge their duties solely in the interest of fund participants and beneficiaries with the degree of diligence, care and skill which prudent men and women would ordinarily exercise under similar circumstances in a like position.

The prudent person rule permits the Fund to establish an investment policy based upon certain investment criteria and allows for the delegation of investment authority to professional investment advisors. The Board's adopted Statement of Investment Policy outlines the responsibility for the investment of the Fund and the degree of risk that is deemed appropriate for the System. Investment advisors are retained to execute the investment strategy in accordance with the Board's Policy.

The Board of Trustees, with input from staff and consultants, evaluates risk and return factors of potential investment strategies and opportunities and approves appropriate alternatives.

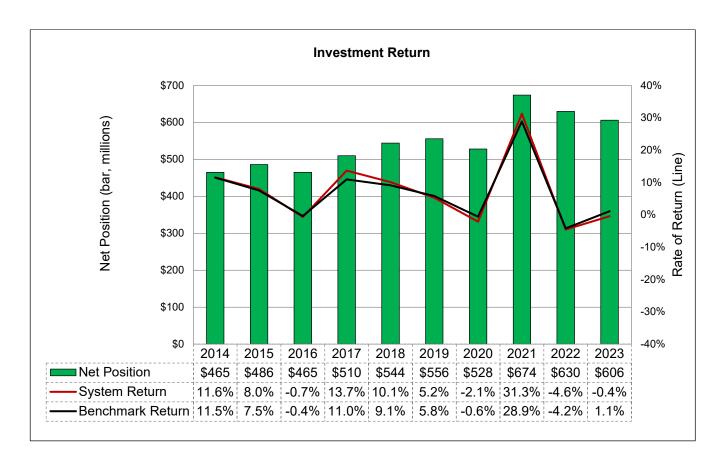
Proper funding and healthy investment returns are very important to the financial soundness of the System. The ratio of investment earnings to total revenue is evidence of the System's solid financial management.

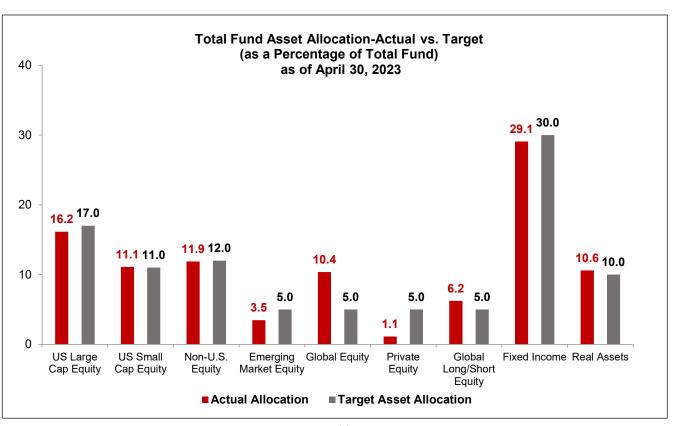
An integral part of the overall investment policy is the strategic asset allocation policy. This allocation mix is designed to provide an optimal mix of asset categories. This emphasizes a maximum diversification of the portfolio that protects the System from declines that a particular asset class may experience in any given period.

Investment decisions are made based on expected return for a given level of risk. The goal is to optimize the return of the portfolio, as opposed to maximizing the rate of return. The optimal portfolio mix is one that carefully equates expected rate of return, with expected risk of all investment categories utilized by the System. In setting the optimal mix of assets for the portfolio, the Board has developed a strategic (long-term) asset allocation policy, which incorporates a diversified mix.

The System invests in traditional assets (domestic stocks, government and corporate bonds, mortgages, and cash) and non-traditional assets (international stocks and international bonds). A modest amount of System assets has also been diversified into private equity, real estate, and hedge funds.

During the fiscal year 2023, the System remained well diversified.





### **Investment Summary**

Year Ending April 30, 2023

Investment Manager	Date Hired	Asset Class	Portfolio Fair Value	% of Total Fair Value
Cash			\$ 9,864,539	1.6%
Eagle Capital Management	April 2012	U.S. Equity	\$ 16,995,788	3 2.8%
Polen Capital Management	July 2017	U.S. Equity	\$ 13,274,227	2.2%
Northern Trust Company	November 2011	U.S. Equity	\$ 67,678,332	2 11.2%
American Century Investments	November 2004	U.S. Equity	\$ 35,203,385	5.8%
William Blair & Company	June 2011	U.S. Equity	\$ 32,161,184	5.3%
Marathon Asset Management	October 2015	Non-U.S. Equity	\$ 56,977,536	9.4%
Mondrian Investment Partners	March 2016	Non-U.S. Equity	\$ 14,692,409	2.4%
Axiom Investors	June 2022	Emerging Markets Equity	\$ 21,035,847	3.5%
Acadian Asset Management	September 2007	Global Equity	\$ 62,875,478	3 10.4%
K2 Ascent	June 2020	Global Long/Short Equity	\$ 37,980,219	6.3%
Amundi Pioneer Investments	February 2014	Fixed Income	\$ 56,983,021	9.4%
Commerce Trust Company	January 2020	Fixed Income	\$ 54,954,076	9.1%
BlackRock	July 2017	Fixed Income	\$ 54,510,920	9.0%
Principal Global Investors	May 2003	Real Assets	\$ 30,974,042	2 5.1%
J.P. Morgan Asset Management	July 2012	Real Assets	\$ 33,228,013	5.5%
Warburg Pincus	June 2022	Private Equity	\$ 6,828,993	3 1.1%
	Total		\$606,218,008	100.0%

# Schedule of Investment Results (Gross of Fees) Annualized Manager Returns as of April 30, 2023

I may a ativa a int. Billia in a main	Accet Class	One	Three	Five	Ten	Since
Investment Manager	Asset Class	Year	Years	Years	Years	Inception
	U.S. EQUIT	Υ				
Eagle Capital Management	Large Cap Value Equity	8.0%	14.3%	9.1%	11.5%	12.2%
Russell 1000 Value Index		1.2%	14.4%	7.8%	9.1%	10.0%
Northern Trust Company	Large Cap Core Equity	2.7%	14.5%	11.5%	12.2%	12.8%
S&P 500 Index		2.7%	14.5%	11.5%	12.2%	12.8%
Polen Capital Management	Large Cap Growth Equity	-4.2%	6.8%	11.8%		12.6%
Russell 1000 Growth Index		2.3%	13.6%	13.8%	14.5%	14.6%
American Century Investments	Small Cap Value Equity	-3.4%	21.1%	8.5%	10.6%	10.2%
Russell 2000 Value Index		-8.0%	15.4%	3.7%	7.0%	6.8%
William Blair & Company	Small Cap Growth Equity	2.1%	9.9%	8.4%	12.4%	11.9%
Russell 2500 Growth Index		-0.1%	8.7%	6.7%	9.9%	9.5%
	NON-U.S. EQI	JITY				
Marathon Asset Management	Non-U.S. Equity	8.8%	12.9%	4.4%		6.6%
MSCI EAFE Index		8.4%	11.7%	3.6%	4.8%	6.3%
Mondrian International Partners	Non-U.S. Equity	-1.0%	7.0%	1.1%		5.8%
MSCI World ex U.S. SC Index		-1.2%	10.4%	2.0%	5.8%	7.3%
Axiom Emerging Markets	Emerging Market Equity	_				-12.8%
MSCI Emerging Markets Index		-6.1%	4.7%	-0.7%	2.2%	-6.5%
<u> </u>	GLOBAL EQU					
Acadian Asset Management	Global Equity	2.7%	16.4%	9.5%	10.3%	6.2%
MSCI ACWI Index	. ,	2.6%	12.6%	7.6%	8.5%	6.0%
K2 Ascent	Global Long/Short Equity	-1.8%				0.9%
MSCI ACWI Index	, ,	2.6%	12.6%	7.6%	8.5%	11.3%
HFRI FOF: Strategic		-0.7%	6.0%	2.5%	3.2%	5.1%
	PRIVATE EQU					
Private Equity	Private Equity	_				-3.2%
	FIXED INCO	ME				
Commerce Trust Company	Core Fixed Income	0.2%	-1.9%			0.0%
BloomBar U.S. Aggregate Index		-0.4%	-3.2%	1.2%	1.3%	-1.4%
Amundi Pioneer Investments	Core Plus Fixed Income	-0.5%	2.5%	2.5%		2.9%
BloomBar Universal Index		-0.3%	-2.5%	1.3%	1.6%	1.8%
Blackrock	Absolute Return	0.1%	3.2%	2.8%		3.0%
BloomBar U.S. Aggregate Index		-0.4%	-3.2%	1.2%	1.3%	0.8%
	REAL ASSE		0.270	,		0.070
Principal Global Investors	Core Real Estate	-6.1%	8.4%	7.8%	10.0%	7.8%
NFI ODCE Index		-3.1%	8.4%	7.5%	9.5%	8.0%
J.P. Morgan Asset Management	Value Add Real Estate	-12.9%	5.7%	6.8%	10.8%	11.0%
NFI ODCE Index	Talad Add Houl Eduto	-3.1%	8.4%	7.5%	9.5%	9.5%
TO TOOL HIGH		0.170	U. T/0	1.070	3.070	3.070
Total Fund		-0.4%	7.7%	5.2%	6.8%	8 0%
						8.9%
Policy Index		1.1%	7.7%	5.6%	6.6%	

# **FINANCIAL SECTION**



### INDEPENDENT AUDITOR'S REPORT

Board of Trustees
City of Kansas City, Missouri
Firefighters' Pension System

### **Opinion**

We have audited the financial statements of the City of Kansas City, Missouri Firefighters' Pension System (the Plan), as of and for the years ended April 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the Plan's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Plan as of April 30, 2023 and 2022, and the changes in fiduciary net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Plan, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Plan's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and information included in the required supplementary information section listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Allen, Gibbs & Houlik, L.C. CERTIFIED PUBLIC ACCOUNTANTS

Overland Park, KS October 23, 2023

### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Kansas City, Missouri Firefighters' Pension System (the Plan) is the defined benefit retirement plan for firefighters of Kansas City, Missouri (City). The Plan was established by City ordinance in 1953 and is administered by the Retirement System Board of Trustees to provide retirement, disability, survivor and death benefits to its members and beneficiaries.

This discussion and analysis of the Plan's financial statements provides an overview of the Firefighters' Pension System's operations and investment performance for the fiscal years ended April 30, 2023 and 2022, with selected comparative information for the year ended April 30, 2021, and should be read in conjunction with the financial statements and notes to the financial statements, which follow this section.

### **Overview of the Financial Statements and Accompanying Information**

- The financial statements presented in this report are the statements of fiduciary net position as of April 30, 2023 and 2022 and the statements of changes in fiduciary net position for the years ended April 30, 2023 and 2022. These statements reflect resources available for the payment of benefits as of year end, and the sources and uses of those funds during the year.
- The notes to the financial statements are an integral part of the financial statements and provide facts and detailed information to assist the reader in understanding the statements. Information in the notes includes a description of the Plan, a summary of significant accounting policies, the method used to value investments and a summary of investments.
- Required supplementary information presents schedules related to employer contributions and the funding of the Plan.

### 2023 and 2022 Comparative Summary of Fiduciary Net Position

	April 30, 2023	April 30, 2022	Amount Change	Percentage Change
Receivables Investments at fair value Securities lending collateral	\$ 2,211,949 606,218,008 34,414,308	\$ 2,241,983 629,341,374 29,512,345	\$ (30,034) (23,123,366) 4,901,963	-1.34% -3.67% 16.61%
Total assets	642,844,265	661,095,702	(18,251,437)	-2.76%
Due to broker for purchases of investments  Administrative and investment	1,100,878	1,173,450	(72,572)	-6.18%
expenses payable	958,710	752,188	206,522	27.46%
Securities lending collateral	34,414,308	29,512,345	4,901,963	16.61%
Total liabilities	36,473,896	31,437,983	5,035,913	16.02%
Net position	\$ 606,370,369	\$ 629,657,719	\$ (23,287,350)	-3.70%

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### 2023 and 2022 Comparative Summary of Changes in Fiduciary Net Position

		pril 30, 2023	 April 30, 2022	 Amount Change	Percentage Change
Member contributions	\$	8,369,821	\$ 8,128,036	\$ 241,785	2.97%
City contributions	;	30,444,591	29,854,395	590,196	1.98%
Net investment (loss) income	(	(9,651,971)	(29,874,153)	20,222,182	-67.69%
Total additions	2	29,162,441	8,108,278	21,054,163	259.66%
	,	_	 _		
Benefits paid to members		49,282,119	47,470,864	1,811,255	3.82%
Refunds of contributions		2,677,421	4,705,949	(2,028,528)	-43.11%
Administrative expenses		490,251	428,743	61,508	14.35%
	,	_	 _		
Total deductions	;	52,449,791	52,605,556	(155,765)	-0.30%
Net change	(2	23,287,350)	(44,497,278)	21,209,928	-47.67%
Net position, beginning of year	6	29,657,719	 674,154,997	(44,497,278)	-6.60%
Net position, end of year	\$ 6	06,370,369	\$ 629,657,719	\$ (23,287,350)	-3.70%

### 2023 Financial Highlights

The Plan's net position decreased by 3.7% as seen in the statement of fiduciary net position. Global markets were volatile at the beginning of the fiscal year due to inflation, fears of recession and the Federal Open Market Committee's (FOMC's) actions to continue to increase the federal funds rates to slow down demand. In October, there was a strong rebound in U.S. equity markets due to higher than expected corporate earnings reports, and GDP was up 2.6% following two straight quarters of decline but volatility continued, as the FOMC continued to raise rates, which resulted in bank failures. The Plan's investment portfolio returned -0.4% for the year, which underperformed the return of the Policy Portfolio benchmark. The Plan's U.S. large cap equity, non-U.S. equity, global equity and fixed income segments posted positive returns, the U.S. small cap equity segment posted a negative return, but performance was strong on a relative basis, and the return for real assets was negative. Non-U.S. equity was the best performing asset class on an absolute basis, while real assets had the lowest return.

Total additions, as shown on the statement of changes in fiduciary net position, were \$29.2 million, a 260% increase from the prior year. Much of this increase was due to a \$20.2 million decrease in investment loss, as investment performance improved from the prior year. Benefits paid to members increased by 3.8%, mainly due to cost-of-living adjustments, and refunds of contributions decreased 43.1%, as fewer members retired and exercised their option at retirement to withdraw some or all of their employee contributions and interest. The 14.4% increase in administrative expenses was mainly due to an increase in disability medical evaluation and fact finder fees, salaries and legal fees.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### **2023 Operational Highlights**

The Plan's emerging markets equity manager was terminated due to performance issues and a new manager was hired. The Plan added a five percent allocation to private equity, which will be funded over time from the Plan's global equity segment. Ongoing cash needs were met through liquidation of domestic equity and fixed income securities.

### 2022 and 2021 Comparative Summary of Fiduciary Net Position

	April 30, 2022	April 30, 2021	Amount Change	Percentage Change
Receivables	\$ 2,241,983	\$ 1,715,476	\$ 526,507	30.69%
Investments at fair value	629,341,374	673,811,367	(44,469,993)	-6.60%
Securities lending collateral	29,512,345	31,820,609	(2,308,264)	-7.25%
Total assets	661,095,702	707,347,452	(46,251,750)	-6.54%
Due to broker for purchases of investments  Administrative and investment	1,173,450	627,787	545,663	86.92%
expenses payable	752,188	744,059	8,129	1.09%
Securities lending collateral	29,512,345	31,820,609	(2,308,264)	-7.25%
Total liabilities	31,437,983	33,192,455	(1,754,472)	-5.29%
Net position	\$ 629,657,719	\$ 674,154,997	\$ (44,497,278)	-6.60%

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### 2022 and 2021 Comparative Summary of Changes in Fiduciary Net Position

	April 30, 2022	April 30, 2021	Amount Change	Percentage Change
Member contributions	\$ 8,128,036	\$ 8,118,095	\$ 9,941	0.12%
City contributions	29,854,395	27,283,214	2,571,181	9.42%
Net investment income (loss)	(29,874,153)	158,993,249	(188,867,402)	-118.79%
Total additions	8,108,278	194,394,558	(186,286,280)	-95.83%
Benefits paid to members	47,470,864	45,516,551	1,954,313	4.29%
Refunds of contributions	4,705,949	2,592,773	2,113,176	81.50%
Administrative expenses	428,743	280,419	148,324	52.89%
Total deductions	52,605,556	48,389,743	4,215,813	8.71%
Net change	(44,497,278)	146,004,815	(190,502,093)	-130.48%
Net position, beginning of year	674,154,997	528,150,182	146,004,815	27.64%
Net position, end of year	\$ 629,657,719	\$ 674,154,997	\$ (44,497,278)	-6.60%

### 2022 Financial Highlights

The Plan's net position decreased by 6.6%, as seen in the statement of fiduciary net position. Global markets started out strong but turned in September, due to the spread of the coronavirus Delta variant, persistent high inflation, and supply chain bottlenecks. Then in December, the Federal Open Market Committee (FOMC) confirmed it would end its bond-buying program earlier than anticipated to reduce inflationary pressures on the economy. Additionally, projections indicated that the FOMC would increase the federal funds rates as many as three times in 2022, to stem inflationary pressures. In February, markets continued to contract, as geopolitical tensions in Ukraine and Russia led to Russia's invasion, and the U.S., along with many other counties, implemented economic sanctions against Russia. Then in March, the FOMC instituted its first increase in the federal funds rate since 2018. Finally, in April, as CPI reached 8.5%, the FOMC signaled it would evaluate all options to tame inflation, both through an aggressive wind down of balance sheet assets and additional increases in the federal funds rate. The U.S. GDP also unexpectedly contracted in the first quarter of 2022, at an annualized rate of 1.4%, due to several factors including the widening trade deficit, a deceleration in the pace of inventory accumulation and decreasing government spending. The Plan's investment portfolio returned -4.5% for the year, which underperformed the return of the Policy Portfolio benchmark. All segments of the Plan posted negative returns except for real assets. Real assets was the best performing asset class, while non-U.S. equities had the lowest returns on an absolute basis.

Total additions, as shown on the statement of changes in fiduciary net position, were \$8.1 million, a 95.8% decrease from the prior year. Contributions grew \$2.6 million, due an increase in the actuarial required contribution rate, and net investment income decreased by -\$188.9 million, compared to the prior year, due to negative performance. Benefits paid to members increased by 4.3%, due in large part to cost-of-living adjustments, and refunds of contributions increased 81.5%, as more retiring

### MANAGEMENT'S DISCUSSION AND ANALYSIS

members exercised their option at retirement to withdraw some or all of their employee contributions and interest. The 52.9% increase in administrative expenses was mainly due to an increase in disability medical evaluation fees, actuarial fees and legal fees.

### 2022 Operational Highlights

No investment manager or other service provider changes occurred in the period. Ongoing cash needs were met through liquidation of domestic and global equities.

### **Request for Information**

This financial report is designed to provide members of the Plan, citizens, investors and creditors of the City of Kansas City, Missouri with a general overview of the Plan's finances and to demonstrate its accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City of Kansas City, Missouri Firefighters' Pension System, City Hall, 414 East 12th Street, 10th Floor, Kansas City, Missouri 64106-2705. There are no other currently known facts, conditions or decisions that are expected to have a significant effect on the financial position or results of operations of the Firefighters' Pension System.

### STATEMENTS OF FIDUCIARY NET POSITION

April 30, 2023 and 2022

	2023	2022
Assets		
Investments, at Fair Value		
Short-term investment funds	\$ 13,305,398	\$ 22,084,858
U.S. Treasuries	9,008,500	4,967,160
U.S. government-backed mortgages	4,409,229	3,039,084
Municipal bonds	2,841,855	2,388,804
Asset-backed securities	6,984,710	7,193,367
Corporate bonds - domestic	27,001,225	30,260,646
Corporate bonds - foreign	1,422,044	1,461,567
Domestic debt obligations	2,483,456	3,497,745
Domestic common stock	76,501,915	79,845,026
Foreign equities	4,208,277	2,736,936
Partnerships	22,119,810	15,889,525
Collective trusts - equities	221,792,240	225,952,201
Collective trusts - fixed income	111,493,940	116,026,593
Collective trusts - hedge funds	37,980,219	47,294,490
Collective trusts - real estate	64,665,190	66,703,372
Total investments	606,218,008	629,341,374
Securities Lending Collateral	34,414,308	29,512,345
Receivables		
Contributions	751,790	709,390
Investment income	699,662	499,334
Due from broker for sales of investments	760,497	1,033,259
But from protect for calce of invocational	100,101	1,000,200
Total receivables	2,211,949	2,241,983
Total assets	642,844,265	661,095,702
Liabilities		
Due to broker for purchases of investments	1,100,878	1,173,450
Administrative and investment expenses payable	958,710	752,188
Securities lending collateral	34,414,308	29,512,345
T-4-1 0-1-040	00 470 000	04 407 000
Total liabilities	36,473,896	31,437,983
Net Position Restricted for Pensions	602,383,893	625,484,968
Net Position Restricted for Health Care Subsidy	3,986,476	4,172,751
Total Net Position	\$ 606,370,369	\$ 629,657,719
	+,	<del>+ 0_0,00.,</del>

The accompanying notes are an integral part of these financial statements.

### STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION

Years Ended April 30, 2023 and 2022

	2023	2022
Additions		
Investment Income Interest income Dividend income Net change in fair value of investments Less investment expense	\$ 4,899,679 2,647,642 (14,651,387) (2,612,077)	\$ 3,794,464 2,402,928 (32,855,852) (3,284,533)
	(9,716,143)	(29,942,993)
Securities Lending Income Securities lending gross income Securities lending expenses	1,045,946	80,272
Borrower rebates (fees) Management fees	(954,340) (27,434)	18,009 (29,441)
Total securities lending expenses	(981,774)	(11,432)
Net securities lending income	64,172	68,840
Total net investment (loss) income	(9,651,971)	(29,874,153)
Contributions  Contributions from the City of Kansas City, Missouri  Pension	27,335,443	26,813,483
Health subsidy	1,449,748	1,409,912
Health supplemental Contributions from members Pension	1,659,400 7,644,947	1,631,000 7,423,080
Health subsidy	7,644,947 724,874	7,423,000
Total contributions	38,814,412	37,982,431
Total additions	29,162,441	8,108,278
Deductions		
Benefits Paid Retirement benefits Funeral benefits	49,235,119 47,000	47,409,864 61,000
Total benefits paid	49,282,119	47,470,864
Refunds		
Termination	63,146	301,007
Retirement	2,614,275	4,404,942
Administrative Expenses	490,251	428,743
Total deductions	52,449,791	52,605,556
Net Change in Net Position	(23,287,350)	(44,497,278)
Net Position, Beginning of Year	629,657,719	674,154,997
Net Position, End of Year	\$ 606,370,369	\$ 629,657,719

The accompanying notes are an integral part of these financial statements.

### NOTES TO THE FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity - The City of Kansas City, Missouri Firefighters' Pension System (the Plan) is a contributory, single-employer, defined benefit pension plan covering all employees of the Firefighting Division of the City of Kansas City, Missouri (the City). The Plan is considered part of the City's financial reporting entity and is included in the City's annual comprehensive financial report as a pension trust fund. Employees should refer to the Plan Document for more complete information.

<u>Basis of Accounting</u> - The financial statements are prepared on the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plan are recognized when they are due and when the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when paid in accordance with the terms of the Plan.

Investments - Investments are valued at fair value as follows:

Government securities, asset-backed securities, corporate bonds and domestic debt obligations are valued at fair value based on prices quoted by a major dealer in such securities.

Common stock and foreign equities are valued at fair value based on closing prices reported on the composite summary of national securities exchanges or on over-the-counter or bid prices.

Collective trusts, partnerships and short-term investment funds consist primarily of non-marketable investments in various venture capital funds, corporate finance funds and private partnerships (collectively, Portfolio Funds). These funds are primarily invested in a diversified portfolio of equities, fixed income, real estate and alternative or non-traditional investments. These investments are recorded at fair value based on financial data, which is generally at an amount equal to the net asset value per share or the Portfolio Fund's proportionate interest in the net assets or net equity of the Portfolio Funds as determined by each Portfolio Fund's general partner or investment manager. The estimated value of such investments is subject to uncertainty and, therefore, may differ from the value that would have been used had a market for such investments existed.

Investment transactions are accounted for on a trade-date basis, and dividend income is recognized on the ex-dividend date. Interest income is recognized on an accrual basis. Realized gains and losses from investments are determined on an average cost basis.

<u>Tax Status</u> - The Retirement Board believes that the Plan is designed in accordance with section 401(a) of the Internal Revenue Code (Code), and is therefore tax exempt, and is currently being operated in compliance with the applicable requirements of the Code.

<u>Administrative Expenses</u> - Plan administrative salaries, duplicating, telecommunications and travel expenses are included in the Plan's administrative expenses when incurred. The City provides office space, a portion of administrative and clerical services of the Human Resources Department and accounting services of the Finance Department without any direct charge to the Plan.

### NOTES TO THE FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Use of Estimates</u> - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the Plan Administrator to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

<u>Subsequent Events</u> - These financial statements considered subsequent events through October 23, 2023, the date the financial statements were available to be issued.

### 2. PLAN DESCRIPTION

The Plan is established by City ordinances enacted by the City Council. The Plan is administered by the Board of Trustees (Board) of the City of Kansas City, Missouri Firefighters' Pension System. The Board is composed of nine members, four of whom are the Director of the Fire Department, the City's Director of Human Resources, the City's Director of Finance, and the City Treasurer. One is an appointed retired member and the remaining four are elected by the members of the Firefighters' Pension System.

Tier I Member - Those employees hired before April 20, 2014.

Tier II Member - Those employees hired on or after April 20, 2014.

At April 30, 2023 and 2022, the Plan's membership consists of the following:

		2023	
	Tier I	Tier II	
	Members	Members	Total
Retirees and beneficiaries currently receiving benefits, and terminated employees entitled to benefits but			
not yet receiving them	981	2	983
Current employees			
Vested	592		592
Nonvested	11	400	411
Inactive	3	40	43
Total	1,587	442	2,029

### NOTES TO THE FINANCIAL STATEMENTS

### 2. PLAN DESCRIPTION (CONTINUED)

		2022	
	Tier I	Tier II	
	Members	Members	Total
Retirees and beneficiaries currently receiving benefits,			
and terminated employees entitled to benefits but			
not yet receiving them	960	1	961
Current employees			
Vested	606		606
Nonvested	33	365	398
Inactive	2	32	34
Total	1,601	398	1,999

<u>Contributions</u> - Funding is provided by contributions from the Plan's members and the City, and earnings on investments. Firefighters contribute 10.55 percent of their base salary and an additional 1 percent to fund the health insurance subsidy. The City's contribution is set by the City Council in conjunction with its approval of the City's annual budget, based on the actuarially determined contribution rate set by the Plan's consulting actuary.

Based upon the May 1, 2021 and 2020 valuations, the actuary recommended City contribution rates of 39.00 percent and 38.47 percent, respectively, of covered payroll. For the years ended April 30, 2023 and 2022, the City contributed at rates of 38.23 percent and 38.30 percent, respectively, of annual covered payroll. The City Council also contributed 2 percent toward the health insurance subsidy for 2023 and 2022.

<u>Retirement Benefits</u> - Benefit terms for the Plan are established in the City administrative code and can only be amended by the City Council. The Plan provides retirement, survivor, disability and pre-retirement death benefits as noted below:

<u>Tier I Members</u> - Members become vested for retirement benefits after 10 years of service. Members who retire with 25 years or more of creditable service are entitled to an annual pension of 2.5 percent of final average compensation multiplied by the number of years of creditable service, subject to a maximum limit of 80 percent of final compensation as defined in the Plan.

If members terminate prior to retirement and before rendering 10 years of service, they forfeit the right to receive the portion of their accumulated Plan benefits attributable to City contributions and are refunded their member contributions with interest. Such refunds result in the forfeiture of all other benefits under the Plan and are reduced by a service charge if the terminated employee has less than five years of service.

An automatic annual cost-of-living adjustment of 3.0 percent non-compounded is provided in the Plan. The Plan also provides for a minimum monthly payment of \$600 to all current and future service and disability retirees.

### NOTES TO THE FINANCIAL STATEMENTS

### 2. PLAN DESCRIPTION (CONTINUED)

<u>Tier II Members</u> - Members become vested for retirement benefits after 10 years of service. Members who retire with 27 years or more of creditable service are entitled to an annual pension of 2.5 percent of final average compensation multiplied by the number of years of creditable service, subject to a maximum limit of 80 percent of final compensation as defined in the Plan.

If members terminate prior to retirement and before rendering 10 years of service, they forfeit the right to receive the portion of their accumulated Plan benefits attributable to City contributions and are refunded their member contributions with interest. Such refunds result in the forfeiture of all other benefits under the Plan and are reduced by a service charge if the terminated employee has less than five years of service.

An annual cost-of-living adjustment, not to exceed 2.5 percent non-compounded is provided in the Plan if the prior year funding ratio is equal to or greater than 80 percent and will be equal to the percentage increase in the prior 12 months of the final national consumer price index. The Plan also provides for a minimum monthly payment of \$600 to all current and future service and disability retirees.

<u>Death Benefits</u> - If an active member dies, the following benefits are paid:

A funeral benefit of \$2,000 to the spouse or named beneficiary.

To the member's spouse until death, a pension equal to one-half of the member's accrued pension, but not less than 25 percent of the member's average final compensation. The minimum monthly benefit is \$275 to all spouses. Certain benefit provisions have been established for deaths sustained in the performance of a member's duties, or deaths of active members prior to retirement who have achieved 25 years or more of creditable service.

To the member's children, an allowance of \$100 a month each until the attainment of age 18, unless certain conditions are met whereby benefits may continue.

To the member's designated beneficiary or estate, if there is no surviving spouse or qualifying child, any remaining member contributions and interest.

If a retired member dies, the following benefits are paid:

To the member's spouse until death, a retirement benefit equal to one-half of the member's normal retirement benefit.

To the member's designated beneficiary or estate, if there is no surviving spouse, any remaining member contributions and interest.

<u>Disability Benefits</u> - Disability benefits are available for members and are based on an average final compensation. The Plan provides for a minimum monthly payment of \$600 to all current and future disability retirees.

### NOTES TO THE FINANCIAL STATEMENTS

### 2. PLAN DESCRIPTION (CONTINUED)

<u>Health Care Subsidy</u> - Effective May 1, 1991, the Plan established a subsidy fund (subsidy). The City and active firefighters contribute two percent and one percent of salary, respectively. Prior to April 1 of each year, the Board of Trustees of the Plan establishes the dollar value of the monthly subsidy. The monthly subsidy for the years ended April 30, 2023 and 2022 was \$500.

The subsidy is invested in both fixed income and equity securities and is stated at fair value. Investments totaled \$3,986,476 and \$4,172,751 at April 30, 2023 and 2022, respectively.

The actuarial valuations do not consider the subsidy's fiduciary net position, which at April 30, 2023 and 2022 was \$3,986,476 and \$4,172,751, respectively. According to the City ordinance that established the subsidy, if the fiduciary net position available for the subsidy is zero, the subsidy will no longer be available. For the years ended April 30, 2023 and 2022, City contributions for the subsidy were \$3,109,148 and \$3,040,912, respectively, and employee contributions were \$724,874 and \$704,956, respectively.

### 3. DEPOSITS AND INVESTMENTS

The City administrative code and ordinances passed by the City Council provide that Plan investments may include, but are not limited to, obligations of the U.S. government, state of Missouri and municipal corporations, including school districts, corporate bonds, real estate mortgages and common and preferred stocks. The Plan purchases investments from Securities and Exchange Commission registered securities broker-dealers and banks through its investment managers. Investments in U.S. Treasury obligations are held at the Federal Reserve Bank through the customer account of a financial institution.

<u>Investment Policy</u> - The asset type and classes, target allocation and ranges that have been approved by the Board are shown below. All percentages are based on fair values. The Board has authorized Plan staff, with the guidance from the investment consultant, to rebalance the portfolio in accordance with the current strategy guidelines below.

	2023		2022	
Asset Type and Class	Range	Target	Range	Target
Large Cap Equity	12% - 22%	17%	10% - 20%	15%
Small Cap Equity	6% - 16%	11%	5% - 15%	10%
Non-U.S. Equity	12% - 22%	17%	10% - 20%	15%
Long/Short Equity	0% - 10%	5%	5% - 15%	10%
Global Equity	0% - 10%	5%	0% - 10%	5%
Private Equity	0% - 10%	5%	0% - 10%	5%
Fixed Income	25% - 35%	30%	25% - 35%	30%
Real Estate	5% - 15%	10%	5% - 15%	10%

<u>Securities Lending Transactions</u> - City ordinances and the Plan's Board policies permit the Plan to use investments of the Plan to enter into securities lending transactions, which are loans of securities to broker-dealers and other entities for collateral with a simultaneous agreement to return the collateral for the same securities in the future.

# NOTES TO THE FINANCIAL STATEMENTS

# 3. DEPOSITS AND INVESTMENTS (CONTINUED)

The Plan has contracted with The Northern Trust Company as its third-party lending agent to lend domestic equity and debt securities for cash collateral of not less than 102 percent of the fair value and international debt and equity securities of not less than 105 percent of the fair value. At April 30, 2023 and 2022, management believes the Plan has no credit risk exposure to borrowers because the amounts the Plan owes the borrowers exceed the amounts the borrowers owe the Plan. Contracts with the lending agent require it to indemnify the Plan if borrowers fail to return the securities, if the collateral is inadequate to replace the securities lent or if the borrowers fail to pay the Plan for income distributions by the securities' issuers while the securities are on loan; therefore, non-cash collateral is not recorded as an asset or liability on the financial statements.

	2023	2022
Fair value of securities loaned	\$ 33,829,553	\$ 28,301,770
Fair value of cash collateral received from borrowers	\$ 34,414,308	\$ 29,512,345

All security loans can be terminated on demand by either the Plan or the borrower. The cash collateral received on each security loan was invested, in accordance with the Plan investment guidelines, in short-term funds. The maturities of the resulting investments generally match the maturities of the securities lending arrangements themselves. The Plan is not permitted to pledge or sell collateral received unless the borrower defaults.

At April 30, 2023, the Plan had the following investments and maturities:

			Maturities in Years		Loaned Under Securities
Туре	Fair Value	Less than 1	1 - 5 6 - 1	More 0 than 10	Lending Agreements
U.S. Treasuries	\$ 9,008,500	\$	\$ 1,100,625 \$ 1,35	4,502 \$ 6,553,373	\$ 4,041,601
U.S. government-backed mortgages	4,409,229		380,605	4,028,624	
Municipal bonds	2,841,855	500,000	1,262,201 1,07	9,654	
Asset-backed securities	6,984,710		2,716,219 56	9,363 3,699,128	
Corporate bonds - domestic	27,001,225	1,058,426	13,990,387 6,42	3,694 5,528,718	7,853,928
Corporate bonds - foreign	1,422,044		1,204,154	217,890	568,731
Domestic debt obligations	2,483,456		723,632	1,759,824	
Short-term investment funds	13,305,398	13,305,398			_ <del></del>
	67,456,417	\$ 14,863,824	\$ 21,377,823 \$ 9,42	7,213 \$ 21,787,557	
Domestic common stock	76,501,915				18,924,127
Foreign equities	4,208,277				2,038,895
Partnerships	22,119,810				
Collective trusts - equities	221,792,240				
Collective trusts - fixed income	111,493,940				
Collective trusts - hedge funds	37,980,219				
Collective trusts - real estate	64,665,190				402,271
	\$ 606,218,008				\$ 33,829,553

# NOTES TO THE FINANCIAL STATEMENTS

# 3. DEPOSITS AND INVESTMENTS (CONTINUED)

At April 30, 2022, the Plan had the following investments and maturities:

			Maturities in	Years		Loaned Under Securities	
Туре	Fair Value	Less than 1	1 - 5	6 - 10	More than 10	Lending Agreements	
U.S. Treasuries	\$ 4,967,160	\$	\$ 2,405,511	\$	\$ 2,561,649	\$ 3,390,870	
U.S. government-backed mortgages	3,039,084			526,513	2,512,571		
Municipal bonds	2,388,804	500,465	730,893	907,008	250,438		
Asset-backed securities	7,193,367		1,959,989	935,650	4,297,728		
Corporate bonds - domestic	30,260,646	1,206,041	16,552,196	7,174,275	5,328,134	7,025,659	
Corporate bonds - foreign	1,461,567		1,215,758		245,809	208,588	
Domestic debt obligations	3,497,745		563,200	223,966	2,710,579		
Short-term investment funds	22,084,858	22,084,858					
	74,893,231	\$ 23,791,364	\$ 23,427,547	\$ 9,767,412	\$ 17,906,908		
Domestic common stock	79,845,026					16,006,042	
Foreign equities	2,736,936					1,670,611	
Partnerships	15,889,525						
Collective trusts - equities	225,952,201						
Collective trusts - fixed income	116,026,593						
Collective trusts - hedge funds	47,294,490						
Collective trusts - real estate	66,703,372						
	\$ 629,341,374					\$ 28,301,770	

<u>Custodial Credit Risk</u> - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Consistent with the Plan's securities lending policy, \$33,829,553 and \$28,301,770 were held by the counterparty that was acting as the Plan's agent in securities lending transactions at April 30, 2023 and 2022, respectively.

<u>Investment Concentrations</u> - The following presents investments that represent five percent or more of the fiduciary net position of the Plan, as of April 30, 2023:

Investment	Fair Value
NT Collective S&P 500 Index Fund - Non-Lending	\$ 67,629,191
Acadian Global Equity Fund	62,875,478
Pioneer Multi-Sector Fixed Income Trust	56,983,021
Marathon-London International Fund	56,977,536
Blackrock Strategic Income Opportunities Portfolio	54,510,920
JPMCB Special Situation Property Fund	33,228,375
Principal Real Estate Separate Account	30,974,042

# NOTES TO THE FINANCIAL STATEMENTS

# 3. DEPOSITS AND INVESTMENTS (CONTINUED)

The following presents investments that represent five percent or more of the fiduciary net position of the Plan, as of April 30, 2022:

Investment	Fair Value
Acadian Global Equity Fund	\$ 72,753,876
NT Collective S&P 500 Index Fund - Non-Lending	65,874,085
Blackrock Strategic Income Opportunities Portfolio	58,788,859
Pioneer Multi-Sector Fixed Income Trust	57,237,734
Marathon-London International Fund	52,560,019
JPMCB Special Situation Property Fund	39,399,307

<u>Credit Risk</u> - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the Plan. As of April 30, 2023 and 2022, the Plan's fixed income assets that are not government guaranteed represented 93 percent and 96 percent, respectively, of the fixed income portfolio. The Plan has not established a policy with regard to credit risk. The following tables summarize the Plan's fixed income portfolio exposure levels and credit qualities at April 30, 2023 and 2022:

<u>Average Credit Quality and Exposure Levels of Nongovernment Guaranteed Fixed Income</u> Securities

	Fair Value	Percentage of all Fixed	Weighted Average
Fixed Income Security Type	April 30, 2023	Income Assets	Credit Quality
Short-term investment funds Municipal bonds Asset-backed securities Corporate bonds - domestic Corporate bonds - foreign Domestic debt obligations Collective trusts - fixed income	\$ 13,305,398 2,841,855 6,984,710 27,001,225 1,422,044 2,483,456 111,493,940 \$ 165,532,628	7.4% 1.6% 3.9% 15.1% 0.8% 1.4% 62.3% 92.5%	Not rated Aa2 Aaa A3 Baa1 Aaa Not rated
Fixed Income Security Type  Short-term investment funds Municipal bonds Asset-backed securities Corporate bonds - domestic Corporate bonds - foreign Domestic debt obligations Collective trusts - fixed income	Fair Value April 30, 2022 \$ 22,084,858 2,388,804 7,193,367 30,260,646 1,461,567 3,497,745 116,026,593 \$ 182,913,580	Percentage of all Fixed Income Assets  11.5% 1.3% 3.8% 15.8% 0.8% 1.8% 60.8% 95.8%	Weighted Average Credit Quality  Not rated Aa2 Aaa A3 Baa1 Aaa Not rated

# NOTES TO THE FINANCIAL STATEMENTS

# 3. DEPOSITS AND INVESTMENTS (CONTINUED)

Each portfolio is managed in accordance with operational guidelines that are specific as to permissible credit quality ranges, exposure levels within individual quality tiers and the average credit quality of the overall portfolios.

Interest Rate Risk - Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Plan has not established a policy with regard to interest rate risk. The Plan actually owns an interest in the underlying assets of the collective trusts and the money market funds and the unit values are based on the fair value of their underlying assets.

# Effective Duration of Fixed Income by Security Type

Fixed Income Security Type	Fair Value April 30, 2023	Percentage of all Fixed Income Assets	Weighted Average Effective Duration (Years)
Short-term investment funds**	\$ 13,305,398	7.4%	**
U.S. Treasuries U.S. government-backed	9,008,500	5.0%	13.67
mortgages	4,409,229	2.5%	4.09
Municipal bonds	2,841,855	1.6%	4.07
Asset-backed securities	6,984,710	3.9%	2.44
Corporate bonds - domestic	27,001,225	15.1%	5.69
Corporate bonds - foreign	1,422,044	0.8%	3.98
Domestic debt obligations	2,483,456	1.4%	5.78
Collective trusts - fixed income	111,493,940	62.3%	4.73
	\$ 178,950,357	100.0%	
			Weighted Average
		Percentage of	Effective
	Fair Value	all Fixed Income	Duration
Fixed Income Security Type	April 30, 2022	Assets	(Years)
Short-term investment funds**	\$ 22,084,858	11.5%	**
U.S. Treasuries	4,967,160	2.6%	11.32
U.S. government-backed			
mortgages	3,039,084	1.6%	4.92
Municipal bonds	2,388,804	1.3%	3.68
Asset-backed securities	7,193,367	3.8%	3.01
Corporate bonds - domestic	30,260,646	15.8%	5.73
Corporate bonds - foreign	1,461,567	0.8%	4.92
Domostic dobt obligations			
Domestic debt obligations	3,497,745	1.8%	3.53
Collective trusts - fixed income	3,497,745 116,026,593 \$ 190,919,824	1.8% 60.8% 100.0%	3.53 2.92

# NOTES TO THE FINANCIAL STATEMENTS

# 3. DEPOSITS AND INVESTMENTS (CONTINUED)

\*\*The Plan owns an interest in the underlying assets of the short-term investment funds and the unit values are based on the fair value of their underlying assets. The short-term investment funds do not have a maturity date, even though their underlying assets do have maturity dates of less than one year.

<u>Foreign Currency Risk</u> - Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The Plan's foreign currency risk exposure, or exchange rate risk, primarily reside within the Plan's foreign debt obligations and foreign equity holdings through the Plan's various asset managers. The Plan's policy for each specific portfolio does not place limits on the amount of foreign exposure that can be held by the individual asset managers.

<u>Annual Money-Weighted Rate of Return</u> - For the years ended April 30, 2023 and 2022, the annual money-weighted rate of return on the pension plan investments, net of pension plan investment expense, was 0.43 percent and -4.45 percent, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# 4. NET PENSION LIABILITY

The components of the net pension liability of the City at April 30, 2023 and 2022 were as follows:

	2023	2022
Total pension liability	\$ 907,095,005	\$ 879,749,268
Plan fiduciary net position	 (602,383,893)	 (625,484,968)
City's net pension liability	\$ 304,711,112	\$ 254,264,300
Fiduciary net position as a % of total pension liability	66.41%	71.10%

# 5. ACTUARIAL METHODS AND ASSUMPTIONS

Cheiron, the Plan's actuary, determines the total pension liability. The total pension liability as of April 30, 2023 and 2022 was determined based on an actuarial valuation prepared as of May 1, 2022 and 2021, respectively, rolled forward one year, using the following actuarial assumptions:

# NOTES TO THE FINANCIAL STATEMENTS

# 5. ACTUARIAL METHODS AND ASSUMPTIONS (CONTINUED)

Price inflation 2.50%

Salary increases, including wage inflation 3.0% to 9.5%

Long-term investment rate of return, net of plan investment expense, including

inflation
Mortality tables:

Non-annuitant 2010 Public Safety Amount-Weighted Above-

7.00%

Median Mortality Table for Healthy Employees,

projected using Scale MP-2021 on a

generational basis

Healthy 2010 Public Safety Amount-Weighted Below-

Median Mortality Table for Healthy Retirees (multiplied by 1.031 for males and 0.930 for females), projected using Scale MP-2021 on a

generational basis

Disabled 2010 Public Safety Amount-Weighted Mortality

Table for Disabled Retirees, projected using Scale MP-2021 on a generational basis

The actuarial assumptions were based on the results of the actuarial experience study for the period from May 1, 2016 to April 30, 2021. The actuarial experience study is dated April 22, 2022.

For purposes of calculating the total pension liability, future ad hoc cost of living adjustments (COLAs) of 3.0 percent (simple COLA) were assumed to be granted in all future years for Tier I Members. For Tier II Members, COLA will only be payable if the prior year's funding ratio is greater than or equal to 80 percent and will be equal to the percentage increase in the consumer price index, up to a maximum of 2.00 percent, payable at the 27<sup>th</sup> anniversary date of hire.

Long-Term Expected Real Rate of Return - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best-estimates arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of April 30, 2023 and 2022 are summarized in the following table:

# NOTES TO THE FINANCIAL STATEMENTS

# 5. ACTUARIAL METHODS AND ASSUMPTIONS (CONTINUED)

_	April 30,	2023	April 30,	2022
	Long-Term			Long-Term
		Expected		Expected
	Target	Real Rate	Target	Real Rate
Asset Class	Allocation	of Return	Allocation	of Return
Large Cap Equity	17%	7.2%	15%	7.1%
Small Cap Equity	11%	8.6%	10%	8.5%
Non-U.S. Equity	17%	8.6%	15%	8.5%
Long/Short Equity	5%	5.8%	10%	5.7%
Global Equity	5%	7.9%	5%	7.9%
Private Equity	5%	10.6%	5%	10.5%
Fixed Income	30%	2.9%	30%	2.9%
Real Estate	10%	7.3%	10%	7.4%

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00 percent as of April 30, 2023 and 2022. In the professional judgment of the Plan's actuary, the funding policy of the Plan will result in the Plan's projected fiduciary net position being greater than or equal to the benefit payments projected for each future period. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments.

<u>Sensitivity Analysis</u> - The following sensitivity analysis presents the net pension liability of the City, calculated using the discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate as of April 30, 2023 and 2022:

		2023			
	1%	Current	1%		
	Decrease	Discount Rate	Increase		
	(6.00%)	(7.00%)	(8.00%)		
Total pension liability	\$1,026,841,012	\$ 907,095,005	\$ 808,301,519		
Fiduciary net position	(602,383,893)	(602,383,893)	(602,383,893)		
Net pension liability	\$ 424,457,119	\$ 304,711,112	\$ 205,917,626		

# NOTES TO THE FINANCIAL STATEMENTS

# 5. ACTUARIAL METHODS AND ASSUMPTIONS (CONTINUED)

		2022	
	1%	Current	1%
	Decrease	Discount Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
Total pension liability Fiduciary net position	\$ 996,115,753	\$ 879,749,268	\$ 783,727,044
	(625,484,968)	(625,484,968)	(625,484,968)
Net pension liability	\$ 370,630,785	\$ 254,264,300	\$ 158,242,076

## 6. RISKS AND UNCERTAINTIES

The Plan invests in various investment securities. Investment securities are exposed to various risks, such as interest rate, market and credit risks. Market risks include global events which could impact the value of investment securities, such as pandemic or international conflict. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the statements of fiduciary net position.

Plan contributions are made and the total pension liability is reported based on certain assumptions pertaining to interest rates, inflation rates and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimation and assumption process, it is at least reasonably possible that changes in these estimates and assumptions in the near term would be material to the financial statements.

# 7. FAIR VALUE MEASUREMENTS

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

- Level 1 Quoted prices in active markets for identical assets or liabilities
- Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities
- **Level 3** Unobservable inputs supported by little or no market activity and are significant to the fair value of the assets or liabilities

# NOTES TO THE FINANCIAL STATEMENTS

# 7. FAIR VALUE MEASUREMENTS (CONTINUED)

The following tables present the fair value measurements of assets and liabilities recognized in the accompanying financial statements measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at April 30, 2023 and 2022:

	April 30, 2023							
		Total						
		Fair Value		Level 1		Level 2		Level 3
Investments by fair value level								
U.S. Treasuries	\$	9,008,500	\$		\$	9,008,500	\$	
U.S. government-backed mortgages		4,409,229				4,221,384		187,845
Municipal bonds		2,841,855				1,494,719		1,347,136
Asset-backed securities		6,984,710				6,984,710		
Corporate bonds - domestic		27,001,225				27,001,225		
Corporate bonds - foreign		1,422,044				1,422,044		
Domestic debt obligations		2,483,456				2,071,955		411,501
Domestic common stock		76,501,915		76,501,915				
Foreign equities		4,208,277		4,208,277				
Short-term investment funds		13,305,398		13,305,398				
Total investments measured								
at fair value		148,166,609		94,015,590	\$	52,204,537	\$	1,946,482
Investments measured at net asset value (	NΑV	<b>′</b> ) (A)						
Partnerships		22,119,810						
Collective trusts - equities		221,792,240						
Collective trusts - fixed income		111,493,940						
Collective trusts - hedge funds		64,665,190						
Collective trusts - real estate		37,980,219						
Total investments measured at NAV		458,051,399						
Total investments measured								
at fair value	\$	606,218,008						

# NOTES TO THE FINANCIAL STATEMENTS

# 7. FAIR VALUE MEASUREMENTS (CONTINUED)

					Α	pril 30, 2022		
		Total		1		1 10		1 10
land the section of the felt will be a land		Fair Value		Level 1		Level 2		Level 3
Investments by fair value level	Φ.	4 007 400	Φ.		Φ.	4 007 400	Φ.	
U.S. Treasuries	\$	4,967,160	\$		\$	4,967,160	\$	
U.S. government-backed mortgages		3,039,084				2,942,466		96,618
Municipal bonds		2,388,804				1,888,339		500,465
Asset-backed securities		7,193,367				7,193,367		
Corporate bonds - domestic		30,260,646				30,260,646		
Corporate bonds - foreign		1,461,567				1,461,567		
Domestic debt obligations		3,497,745				3,497,745		
Domestic common stock		79,845,026		79,845,026				
Foreign equities		2,736,936		2,736,936				
Short-term investment funds		22,084,858		22,084,858				
Total investments measured								
at fair value		157,475,193	<u>\$</u>	104,666,820	\$	52,211,290	\$	597,083
Investments measured at net asset value								
(NAV) <sup>(A)</sup>								
Partnerships		15,889,525						
Collective trusts - equities		225,952,201						
Collective trusts - fixed income		116,026,593						
Collective trusts - hedge funds		47,294,490						
Collective trusts - real estate		66,703,372						
Total investments measured at NAV		471,866,181						
Total investments measured	-	, ,						
at fair value	\$	629,341,374						

(A) Certain investments that are measured at fair value using the net asset value per share (or its equivalent) practical expedient have not been classified in the fair value hierarchy. The fair value amounts included above are intended to permit reconciliation of the fair value hierarchy to the amounts presented in the statements of fiduciary net position.

Equity and short-term investment funds classified as Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Corporate and governmental debt securities and certain collective trusts classified as Level 2 of the fair value hierarchy are valued using third-party pricing services based on market observable information such as market quotes for similar assets, as well as normal market pricing considerations such as duration, interest rates and prepayment assumptions.

The fair value estimates presented herein are based on pertinent information available to management as of April 30, 2023 and 2022. Although management is not aware of any factors that would significantly affect the estimated fair value amounts, such amounts have not been comprehensively revalued for purposes of these financial statements since that date, and current estimates of fair value may differ significantly from the amounts presented herein.

# NOTES TO THE FINANCIAL STATEMENTS

# 7. FAIR VALUE MEASUREMENTS (CONTINUED)

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented below.

	April 30, 2023								
					Redemption Frequency				
		Fair Value		funded	(If Currently	=			
		Fair value	Com	ımitments	Eligible)	Notice Period			
Partnerships (A)	\$	22,119,810	\$		Monthly	15 Days			
Collective trusts - equities (B)		221,792,240			Daily/Monthly	3-30 Days			
Collective trusts - fixed income (C)		111,493,940			Daily	1 Business Day			
						45 days prior to			
Collective trusts - real estate (D)		33,228,013			Once per Quarter	quarter end			
Collective trusts - real estate (D)		31,437,177			Daily	1 Business Day			
Collective trusts - hedge funds (E)		37,980,219			Quarterly	90 Days			
Total investments measured at NAV	\$	458,051,399	\$						

	April 30, 2022								
					Redemption Frequency				
		Fair Value		nfunded nmitments	(If Currently Eligible)	Notice Period			
Partnerships (A)	\$	15,889,525	\$		Monthly	15 Days			
Collective trusts - equities (B)		225,952,201			Daily/Monthly	3-30 Days			
Collective trusts - fixed income (C)		116,026,593			Daily	1 Business Day			
						45 days prior to			
Collective trusts - real estate (D)		39,399,307			Once per Quarter	quarter end			
Collective trusts - real estate (D)		27,304,065			Daily	1 Business Day			
Collective trusts - hedge funds (E)		47,294,490			Quarterly	90 Days			
Total investments measured at NAV	\$	471,866,181	\$						

- (A) This category is a limited partnership. Investments are open-ended Global Core/Core Plus infrastructure investments.
- (B) This category includes collective trust funds. Each invests in equity securities both on the national and international markets listed on public market exchanges.
- (C) This category is a fixed income fund that is traded daily. The fund includes U.S. and non-U.S. government, securitized and corporate bonds, and currencies across the entire quality spectrum.

# NOTES TO THE FINANCIAL STATEMENTS

# 7. FAIR VALUE MEASUREMENTS (CONTINUED)

- (D) This category is a common collective trust redeemable quarterly with a 45 day and one day notice period, respectively. Investments are open-ended U.S. Commercial real estate.
- (E) This category is a limited partnership domiciled in the Cayman Islands. Investments provide exposure to more than 60 "hedge fund risk premiums" across nine broad strategy groups (event driven, convertible arbitrage, equity market neutral, dedicated short bias, long/short equity, emerging markets, global macro, managed futures and fixed income relative value) with a dynamic and disciplined investment process that aims to provide risk-balanced, long-term exposure to the underlying strategies. The result is a high risk-adjusted expected return stream with low correlation to traditional asset classes.

# 8. RELATED PARTY TRANSACTIONS

The Plan reimburses the City for the cost of providing financial and other services. Expenses reimbursable to the City totaled \$181,213 and \$176,997 for the years ended April 30, 2023 and 2022, respectively. Amounts charged are expensed during the period incurred.

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

# Last Ten Fiscal Years

Total pension liability	2023	2022	2021	2020	2019	2018	2017	2016	2015
Service cost	\$ 18,839,362	\$ 16,323,772	\$ 16,249,751	\$ 15,915,926	\$ 15,499,462	\$ 15,135,242	\$ 12,886,414	\$ 13,124,510	\$ 13,137,551
Interest on total pension liability	60,960,978	60,793,678	59,196,090	57,027,647	54,607,607	52,444,755	46,425,259	44,922,139	43,442,934
Difference between expected and actual experience	(3,803,263)	(6,786,814)	733,452	3,952,169	78,742	6,556,970	(1,411,774)	(1,569,538)	-
Effect of assumption changes or inputs	-	4,996,017	-	-	-	-	73,346,941	-	-
Benefit payments, including member refunds	(48,651,340)	(48,302,713)	(45,147,209)	(43,091,346)	(39,168,957)	(37,245,710)	(36,922,344)	(35,808,161)	(34,761,116)
Net change in total pension liability	27,345,737	27,023,940	31,032,084	33,804,396	31,016,854	36,891,257	94,324,496	20,668,950	21,819,369
Total pension liability - beginning	879,749,268	852,725,328	821,693,244	787,888,848	756,871,994	719,980,737	625,656,241	604,987,291	583,167,922
Total pension liability - ending	907,095,005	879,749,268	852,725,328	821,693,244	787,888,848	756,871,994	719,980,737	625,656,241	604,987,291
Plan fiduciary net position									
Net investment income	(8,939,874)	(29,566,597)	158,576,766	(13, 158, 656)	24,331,965	47,009,524	58,651,918	(7,690,067)	32,672,401
Contributions - employer	27,335,443	26,813,483	24,258,707	21,728,336	20,015,327	17,435,993	16,754,798	16,631,844	16,258,533
Contributions - member	7,644,947	7,423,080	7,413,942	7,381,126	7,109,128	6,882,375	6,534,349	6,173,154	6,258,482
Benefits paid	(45,973,919)	(43,596,764)	(42,554,436)	(41,176,488)	(38, 305, 725)	(36,713,962)	(35,905,329)	(33,876,851)	(32,536,750)
Refunds of contributions	(2,677,421)	(4,705,949)	(2,592,773)	(1,914,858)	(863,232)	(531,748)	(1,017,015)	(1,931,310)	(1,956,321)
Administrative expenses	(490,251)	(428,743)	(280,419)	(400,399)	(415,090)	(386,608)	(345,060)	(300,479)	(264,100)
Net change in fiduciary net position	(23,101,075)	(44,061,490)	144,821,787	(27,540,939)	11,872,373	33,695,574	44,673,661	(20,993,709)	20,432,245
Plan fiduciary net position - beginning	625,484,968	669,546,458	524,724,671	552,265,610	540,393,237	506,697,663	462,024,002	483,017,711	462,585,466
Plan fiduciary net position - ending	602,383,893	625,484,968	669,546,458	524,724,671	552,265,610	540,393,237	506,697,663	462,024,002	483,017,711
Net pension liability, ending	\$ 304,711,112	\$ 254,264,300	\$ 183,178,870	\$ 296,968,573	\$ 235,623,238	\$ 216,478,757	\$ 213,283,074	\$ 163,632,239	\$121,969,580
Fiduciary net position as a percentage of total pension liability	66.41%	71.10%	78.52%	63.86%	70.09%	71.40%	70.38%	73.85%	79.84%
Covered-employee payroll	\$ 71,505,018	\$ 70,004,912	\$ 69,674,827	\$ 68,246,790	\$ 66,264,508	\$ 64,492,241	\$ 57,625,619	\$ 59,294,555	\$ 59,410,476
Net pension liability as a percentage of covered-employee payrol	l 426.14%	363.21%	262.91%	435.14%	355.58%	335.67%	370.12%	275.97%	205.30%

**Note to schedule:** This schedule is intended to show a 10-year trend. Additional years will be reported as they become available. As discussed in Note 2, the activity related to the health care subsidy is excluded from the above information.

# SCHEDULE OF CITY CONTRIBUTIONS

# Last Ten Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined employer contribution	\$ 27,301,916	\$ 26,803,906	\$ 23,981,922	\$ 21,562,471	\$ 19,747,524	\$ 17,316,499	\$ 16,726,994	\$ 16,581,464	\$ 16,162,139	\$ 16,182,139
Actual City contributions	27,335,443	26,813,483	24,258,707	21,728,336	20,015,327	17,435,993	16,754,798	16,631,844	16,258,533	11,795,883
Annual contribution deficiency (excess)	\$ (33,527)	\$ (9,577)	\$ (276,785)	\$ (165,865)	\$ (267,803)	\$ (119,494)	\$ (27,804)	\$ (50,380)	\$ (96,394)	\$ 4,386,256
Covered payroll	\$ 71,505,018	\$ 70,004,912	\$ 69,674,827	\$ 68,246,790	\$ 66,264,508	\$ 64,492,241	\$ 57,625,619	\$ 59,294,555	\$ 59,410,476	\$ 58,356,072
Actual contributions as a percentage of covered payroll	38.23%	38.30%	34.82%	31.84%	30.21%	27.04%	29.08%	28.05%	27.37%	20.21%

# SCHEDULE OF INVESTMENT RETURNS

Last Ten Fiscal Years

Fiscal Year Ending April 30	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	0.43%	-4.45%	30.32%	-2.35%	4.62%	9.53%	12.89%	-1.50%	7.19%	10.85%

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

**Changes of benefit and funding terms –** The following changes to the plan provisions for the last ten fiscal years were reflected in the valuation as listed below:

# 5/01/2022 Valuation

No changes to benefit or funding terms.

# 5/01/2021 Valuation

No changes to benefit or funding terms.

### 5/01/2020 Valuation

• No changes to benefit or funding terms.

# 5/01/2019 Valuation

No changes to benefit or funding terms.

# 5/01/2018 Valuation

• No changes to benefit or funding terms.

# 5/01/2017 Valuation

No changes to benefit or funding terms.

# 5/01/2016 Valuation

• No changes to benefit or funding terms.

# 5/01/2015 Valuation

No changes to benefit or funding terms.

# 5/01/2014 Valuation

• Effective April 20, 2014, member contribution rates increased by 1.00 percent and Tier II has been added to the Plan.

# 5/01/2013 Valuation

No changes to benefit or funding terms.

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

**Changes in actuarial assumptions and methods –** The following changes to the Plan provisions for the last ten fiscal years were reflected in the valuations as listed below:

# 5/01/2022 Valuation

No changes in actuarial assumptions or methods.

# 5/01/2021 Valuation

 Numerous assumptions have been revised based on the results of the experience study conducted for the period May 1, 2016 to April 30, 2021. These assumptions were incorporated into the GASB 67 disclosures and net pension liability for the Plan's 2022 fiscal year-end. Changes included changes to salary increases including wage growth, mortality tables, discount rate, and expected rate of return.

# 5/01/2020 Valuation

• No changes in actuarial assumptions or methods.

# 5/01/2019 Valuation

No changes in actuarial assumptions or methods.

# 5/01/2018 Valuation

No changes in actuarial assumptions or methods.

## 5/01/2017 Valuation

- All assumptions have been revised based on the results of the experience study conducted for the period May 1, 2011 to April 30, 2016.
- Administrative expense assumption was increased from 0.35 percent of payroll to 0.37 percent of payroll.

# 5/01/2016 Valuation

No changes in actuarial assumptions or methods.

# 5/01/2015 Valuation

• An administrative expense assumption of 0.35 percent of payroll was added. Retirement rates added for Tier II.

# 5/01/2014 Valuation

• The investment return assumption decreased from 7.75 percent to 7.50 percent.

# 5/01/2013 Valuation

No changes in actuarial assumptions or methods.

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The following actuarial methods and assumptions were used to determine the actuarially determined employer contribution reported in the most recent fiscal year, which was based on the May 1, 2021 actuarial valuation:

Valuation Date May 1, 2021

Timing Actuarially determined contribution rates are calculated based on

the actuarial valuation one year prior to the beginning of the Plan

year.

# Key Methods and Assumptions Used to Determine Contribution Rates:

Asset valuation method 5-year smoothed market. 80% / 120% corridor around market value

Amortization method 30-year layered amortization as a level percent of pay for changes to

the unfunded actuarial liability on or after 5/1/2008

Discount rate 7.25%

Amortization growth rate 3.00%

Price inflation 2.50%

Salary increases Ranges from 8.0% to 3.0%

Cost-of-living adjustments Tier I: 3.00% simple

Tier II: 2.50% simple payable at 27th anniversary of date of hire if the

prior year's funding ratio is greater than or equal to 80%

Mortality Non-annuitant: RP-2000 Combined Non-Annuitant Mortality Table,

projected using a modified Scale MP-2015 on a generational basis

Healthy: RP-2000 Combined Healthy Mortality Table set forward one year for males and females, projected using a modified Scale MP-

2015 on a generational basis

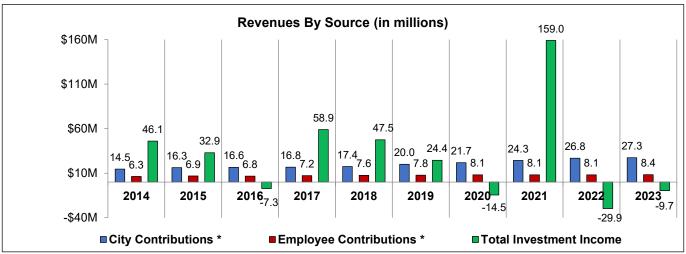
Disabled: RP-2000 Combined Disabled Mortality Table projected

using a modified Scale MP-2015 on a generational basis

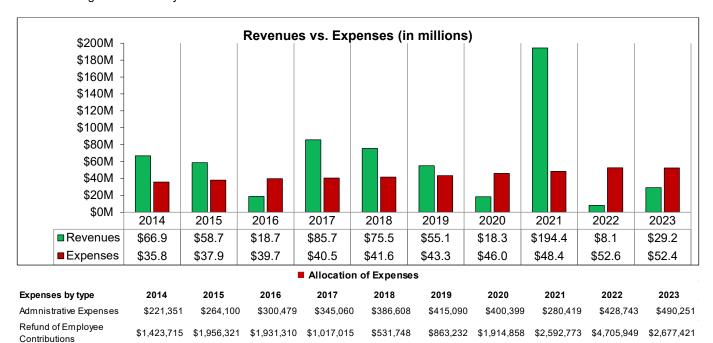
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Additions Contributions										
Employer Contributions	\$30,444,591	\$29,854,395	\$27,283,214	\$24,724,212	\$22,954,283	\$20,392,560	\$19,650,554	\$19,270,269	\$18,998,552	\$14,526,088
Member Contributions	8,369,821	8,128,036	8,118,095	8,082,064	7,785,106	7,562,958	7,150,987	6,769,093	6,851,791	6,283,355
Total Contributions	38,814,412	37,982,431	35,401,309	32,806,276	30,739,389	27,955,518	26,801,541	26,039,362	25,850,343	20,809,443
Investment Income										
Realized Gain (Loss)	(7,039,894)	(26,589,620)	161,835,045	(12,006,481)	26,975,210	50,013,651	61,300,906	(4,313,126)	35,698,532	48,656,883
Less Investment Expense	(2,612,077)	(3,284,533)	(2,841,796)	(2,504,430)	(2,587,597)	(2,501,269)	(2,363,443)	(3,016,135)	(2,848,171)	(2,606,116)
Total Net Investment Income	(9,651,971)	(29,874,153)	158,993,249	(14,510,911)	24,387,613	47,512,382	58,937,463	(7,329,261)	32,850,361	46,050,767
Total Additions	29,162,441	8,108,278	194,394,558	18,295,365	55,127,002	75,467,900	85,739,004	18,710,101	58,700,704	66,860,210
Deductions										
Benefit Payments										
Annuities	49,235,119	47,409,864	45,472,551	43,649,528	41,992,175	40,648,098	39,134,674	37,420,441	35,680,785	34,109,649
Funeral	47,000	61,000	44,000	50,000	43,000	80,000	34,000	28,000	19,000	32,000
Refunds										
Termination	63,146	301,007	227,945	237,103	110,691	110,342	41,992	136,626	21,215	268,548
Retirement	2,614,275	4,404,942	2,364,828	1,677,755	752,541	421,406	975,023	1,794,684	1,935,106	1,155,167
Total Benefit Payments	51,959,540	52,176,813	48,109,324	45,614,386	42,898,407	41,259,846	40,185,689	39,379,751	37,656,106	35,565,364
Administrative Expenses	490,251	428,743	280,419	400,399	415,090	386,608	345,060	300,479	264,100	221,351
Total Deductions	52,449,791	52,605,556	48,389,743	46,014,785	43,313,497	41,646,454	40,530,749	39,680,230	37,920,206	35,786,715
Net Change in Net Position	(23,287,350)	(44,497,278)	146,004,815	(27,719,420)	11,813,505	33,821,446	45,208,255	(20,970,129)	20,780,498	31,073,495
Net Position - Beginning of Year	629,657,719	674,154,997	528,150,182	555,869,602	544,056,097	510,234,651	465,026,396	485,996,525	465,216,027	434,142,532
Net Position - End of Year	\$606,370,369	\$629,657,719	\$674,154,997	\$528,150,182	\$555,869,602	\$544,056,097	\$510,234,651	\$465,026,396	\$485,996,525	\$465,216,027
Contributions - % of Payroll										
Employer	39.00%	38.47%	35.14%	32.54%	30.62%	30.05%	28.21%	27.91%	27.73%	19.60%
Member	10.55%	10.55%	10.55%	10.55%	10.55%	10.55%	10.55%	10.55%	10.55%	9.55%

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# CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM FINANCIAL REVIEW April 30, 2023



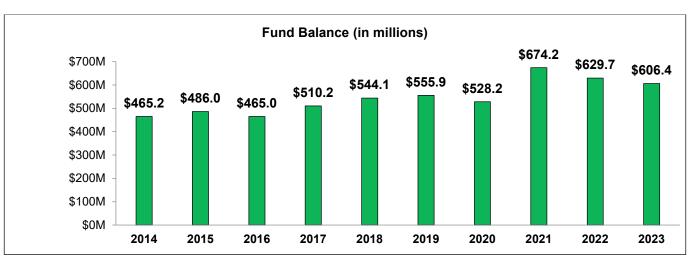
<sup>\*</sup> Not including Health Subsidy contributions



Total

Retirement Benefits

\$34,141,649 \$35,699,785 \$37,448,441 \$39,168,674 \$40,728,098 \$42,035,175 \$43,699,528 \$45,516,551 \$47,470,864 \$49,282,119 \$35,786,715 \$37,920,206 \$39,680,230 \$40,530,749 \$41,646,454 \$43,313,497 \$46,014,785 \$48,389,743 \$52,605,556 \$52,449,791



# **MEMBERSHIP SECTION**

# CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM MEMBERSHIP ACTIVITY April 30, 2023

# **VOLUNTARY RETIREMENTS**

NAME	RETIREMENT DATE	NAME	RETIREMENT DATE
DORTH, STEVEN C.	09/30/2022	LAKE, DONNA M.	01/28/2023
DUPAUL, CHRISTOPHER H.	02/12/2023	ORTEGA, JOHN P.	01/29/2023
ELEY, II, ELLIOTT S.	11/06/2022	STICHNOT, STEPHEN V.	01/04/2023
HOUGHTON, TREVOR J.	07/30/2022	VATERS, STEVEN R.	10/23/2022
JAMES, JIMMIE J.	01/27/2023	ZIGLINSKI, CHRISTOPHER H.	09/02/2022

# **VOLUNTARY RETIREMENTS DUE TO DISABILITY**

NAME	RETIREMENT DATE	NAME	RETIREMENT DATE
BAKER, BURREL K.	07/23/2022	MESSINA, EDWIN M.	10/30/2022
BENDER, JOHN F.	05/22/2022	MEZZACASA, GERALD E.	01/16/2023
BODINSON, JEFFREY B.	11/05/2022	PETRIE, ROBERT B.	01/29/2023
BYAS, ANTHONY D.	06/01/2022	REVOAL, LEO S.	01/28/2023
COLLINS, MICHAEL P.	12/30/2022	ROUGHTON, PATRICK G.	05/21/2022
CULVER, JOSEPH A.	12/11/2022	STANLEY, JONATHAN	07/01/2022
DALTON, CADE B.	01/20/2023	STOCKBAUER, JASON J.	01/07/2023
DAVIS, RICHARD W.	12/31/2022	TITTONE, MICHAEL S.	10/09/2022
GODFREY, TERRENCE D.	01/28/2023	WEAVER, JARED P.	01/21/2023
KINNISON, JEFFREY A.	11/03/2022	WHITE, DERRICK A.	01/15/2023
MARSHALL, STEVEN D.	08/28/2022		

# **DUTY DISABILITY RETIREMENTS**

NAME	RETIREMENT DATE	NAME	RETIREMENT DATE
COX, JONATHAN E.	01/01/2023	MOE, TUNAMAFATA I.	01/01/2023
DYER, JOHN D.	05/01/2023	QUICK, RICHARD D.	06/01/2022
LENTZ, WAYNE D.	11/01/2022	WELLS, II, DAVID R.	11/01/2022

# **DEFERRED RETIREMENT**

NAME	RETIREMENT DATE	NAME	RETIREMENT DATE
HAZZIEZ, JR., JABIR A.	10/21/2019	WEISS, JULIE A.	03/29/2022

# CITY OF KANSAS CITY, MISSOURI FIREFIGHTERS' PENSION SYSTEM MEMBERSHIP ACTIVITY April 30, 2023

# IN MEMORIAM MEMBER DEATHS – ACTIVE EMPLOYEE

NAME DATE OF DEATH SANTI, ANTHONY M. 10/6/2022

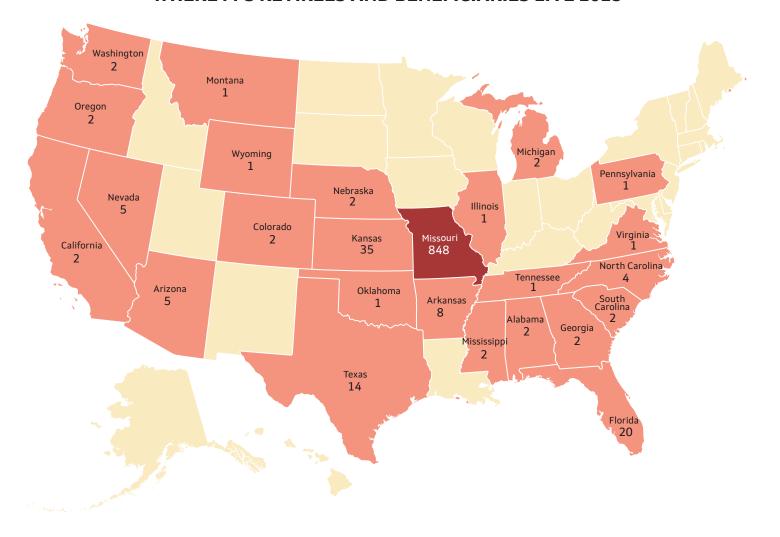
# IN MEMORIAM MEMBER DEATHS - RETIREES

NAME	DATE OF DEATH	NAME	DATE OF DEATH
BLANKS, SAMUEL W.	06/14/2022	MORRISON, GEORGE D.	01/30/2023
CIPOLLA, CHRISTOPHER M.	02/22/2023	MOSS, ROBERT C.	09/09/2022
COBB, KEITH E.	10/23/2022	SHIRLEY, NIAL L.	03/07/2023
DONNELLY, ALBERT	09/25/2022	SMITH, BOYCE J.	04/05/2023
GREEN, CLARENCE E.	06/06/2022	TULIPANA, PASQUALE J.	05/24/2022
JOHNSON, DAVID W.	05/26/2022	TUTT, SR., LORENZO G.	11/30/2022
KARRIKER, SR., WILLIAM D.	09/21/2002	VOSS, RUSSELL N.	02/13/2023
LANGFORD, SR., JOE W.	03/17/2023	WALDON, JR., BURNEY D.	01/10/2023
LEPPER, JAMES E.	05/10/2022	WHITE, DELBERT L.	03/31/2023
MCMAHON, JEROME A.	03/20/2023	WILLIAMSON, BYRON C.	11/30/2022
MCMAHON, MICHAEL G.	05/08/2022		

# **SURVIVING SPOUSE ANNUITIES**

NAME	RETIREMENT DATE	NAME	RETIREMENT DATE
CIPOLLA, SUSAN E.	03/01/2023	LEPPER, LINDA E.	06/01/2022
GLASGOW-COBB, KARLA L.	11/01/2022	MCMAHON, NORA A.	04/01/2023
GREEN, JOANNA J.	07/01/2022	SANTI, JILLIAN S.	11/01/2022
JOHNSON, MARILYN L.	06/01/2022	TULIPANA, KATHLEEN M.	06/01/2022
KARRIKER, MARY C.	10/01/2022	WILLIAMSON, BETTYE L.	12/01/2022
LANGFORD, EMMER J.	04/01/2023		

# WHERE FPS RETIREES AND BENEFICIARIES LIVE 2023



\*88% OF RETIREES AND BENEFICIARIES RECEIVING PENSIONS LIVE IN MISSOURI.



City of Kansas City, Missouri Firefighters' Pension System

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