FINANCIAL STATEMENTS
WITH SUPPLEMENTARY INFORMATION

FOR THE YEARS ENDED APRIL 30, 2024 AND 2023

AND

INDEPENDENT AUDITOR'S REPORT



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#### **INDEPENDENT AUDITOR'S REPORT**

Board of Trustees
City of Kansas City, Missouri
The Employees' Retirement System

### Opinion

We have audited the financial statements of the City of Kansas City, Missouri The Employees' Retirement System (the Plan), as of and for the years ended April 30, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the Plan's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Plan as of April 30, 2024 and 2023, and the changes in fiduciary net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Plan, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Plan's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and information included in the required supplementary information section listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Allen, Gibbs & Houlik, L.C. CERTIFIED PUBLIC ACCOUNTANTS

Overland Park, KS October 14, 2024

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Kansas City, Missouri The Employees' Retirement System (ERS or the Plan) is a single-employer defined benefit plan covering general municipal employees and elected officials of the City of Kansas City, Missouri (the City). ERS was established by City ordinance in 1962 and is administered by the Retirement System's Board of Trustees (the Board) to provide retirement, survivor, and death benefits to members and beneficiaries. This discussion and analysis of the Plan's financial statements provides an overview of the Plan's operations and investment performance for the fiscal years ended April 30, 2024 and 2023, with selected comparative information for the fiscal year ended April 30, 2022, and should be read in conjunction with the financial statements and notes to the financial statements.

## **Overview of the Financial Statements and Accompanying Information**

- The financial statements presented by ERS consist of the: (1) statements of fiduciary net position, which reflect resources available for the payment of benefits as of year-end, and (2) statements of changes in fiduciary net position, which reflect the sources and uses of those funds during the year.
- The notes to the financial statements are an integral part of the financial statements and include information not necessarily discernible in the statements themselves. Following the notes are required supplemental information and other schedules that may be helpful in evaluating the financial condition of the Plan.
- Required supplementary information presents schedules related to employer contributions and the funding of the Plan.

#### 2024 and 2023 Comparative Summary of Fiduciary Net Position

	April 30,	April 30,	<b>A</b> mount	Percentage
	2024	2023	Change	Change
Receivables	\$ 4,106,323	\$ 3,296,055	\$ 810,268	24.58%
Investments at fair value	1,195,801,146	1,160,025,758	35,775,388	3.08%
Securities lending collateral	32,792,275	48,740,377	(15,948,102)	-32.72%
Total assets	1,232,699,744	1,212,062,190	20,637,554	1.70%
Due to broker for purchases of				
investments	2,958,423	1,543,074	1,415,349	91.72%
Administrative and investment				
expenses payable	846,265	1,122,887	(276,622)	-24.63%
Securities lending collateral	32,792,275	48,740,377	(15,948,102)	-32.72%
Total liabilities	36,596,963	51,406,338	(14,809,375)	-28.81%
Net position	\$1,196,102,781	\$1,196,102,781 \$1,160,655,852		3.05%

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

## 2024 and 2023 Comparative Summary of Changes in Fiduciary Net Position

	April 30, 2024	April 30, 2023	Amount Change	Percentage Change
Member contributions	\$ 9,779,195	\$ 8,593,455	\$ 1,185,740	13.80%
Employer contributions	30,820,595	29,311,691	1,508,904	5.15%
Net investment income	93,109,576	6,241,341	86,868,235	1391.82%
Total additions	133,709,366	44,146,487	89,562,879	202.88%
Benefits paid to members	92,108,177	90,026,491	2,081,686	2.31%
Refunds of contributions	5,431,501	4,633,925	797,576	17.21%
Administrative expenses	722,759	508,945	213,814	42.01%
Total deductions	98,262,437	95,169,361	3,093,076	3.25%
Net change	35,446,929	(51,022,874)	86,469,803	169.47%
Net position, beginning of year	1,160,655,852	1,211,678,726	(51,022,874)	-4.21%
Net position, end of year	\$1,196,102,781	\$1,160,655,852	\$ 35,446,929	3.05%

### 2024 Financial Highlights

The Plan's net position increased by 3.1%, as seen in the statement of plan net position. Global markets were volatile throughout the fiscal year mainly due to the Federal Reserve's actions around interest rates. The Federal Reserve raised rates in May and July, and then held rates steady as inflation started to decrease. At their meeting in March, the Federal Reserve again held rates but indicated there would be rate cuts later in the year, which resulted in positive performance in the equity markets. Then in April, the Federal Reserve's commentary turned hawkish as inflation was stickier than expected. This resulted in rising rates plus an escalation in geopolitical tensions in the Middle East added to investor uncertainty, and risk assets sold off. The Plan's investment portfolio returned 8.2% for the year. All segments of the portfolio posted positive returns except for real assets. Emerging markets equity and U.S. equity were the best performing asset classes, while real assets had the lowest returns on an absolute basis.

Total additions, as shown on the statement of changes in plan net position, were \$133.7 million, a 202.9% increase from the prior year. Employer contributions grew \$1.5 million due to an increase in the actuarial required contribution rate, and member contributions increased \$1.2 million due to higher salaries. Net investment income increased \$86.9 million, compared to the prior year, due to positive investment performance. Benefits paid to members increased 2.3% mainly due cost-of-living adjustments, and refunds of contributions increased 17.2% due to an increased number of refunds processed for terminated employees. The 42% increase in administrative expenses was mainly due to an increase in legal fees, actuarial services, postage and printing costs.

#### 2024 Operational Highlights

The Plan's opportunistic mandate was restructured, and three new hedge fund managers were hired. Additionally, a new international small cap manager was hired. On-going cash needs were met primarily from liquidation of U.S. equities.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

## 2023 and 2022 Comparative Summary of Fiduciary Net Position

	April 30, 2023	April 30, 2022	Amount Change	Percentage Change
Receivables	\$ 3,296,055	\$ 3,517,946	\$ (221,891)	-6.31%
Investments at fair value	1,160,025,758	1,225,768,153	(65,742,395)	-5.36%
Securities lending collateral	48,740,377	59,047,534	(10,307,157)	-17.46%
Total assets	1,212,062,190	1,288,333,633	(76,271,443)	-5.92%
Due to broker for purchases of				
investments	1,543,074	16,433,928	(14,890,854)	-90.61%
Administrative and investment				
expenses payable	1,122,887	1,173,445	(50,558)	-4.31%
Securities lending collateral	48,740,377	59,047,534	(10,307,157)	-17.46%
Total liabilities	51,406,338	76,654,907	(25,248,569)	-32.94%
Net position	\$1,160,655,852	\$1,211,678,726	\$ (51,022,874)	-4.21%

## 2023 and 2022 Comparative Summary of Changes in Fiduciary Net Position

	April 30, 2023	April 30, 2022	Amount Change	Percentage Change
Member contributions	\$ 8,593,455	\$ 7,708,274	\$ 885,181	11.48%
Employer contributions	29,311,691	30,638,396	(1,326,705)	-4.33%
Net investment income (loss)	6,241,341	(68,177,598)	74,418,939	-109.15%
Total additions	44,146,487	(29,830,928)	73,977,415	-247.99%
Benefits paid to members	90,026,491	86,809,330	3,217,161	3.71%
Refunds of contributions	4,633,925	11,878,816	(7,244,891)	-60.99%
Administrative expenses	508,945	464,610	44,335	9.54%
Total deductions	95,169,361	99,152,756	(3,983,395)	-4.02%
Net change	(51,022,874)	(128,983,684)	77,960,810	-60.44%
Net position, beginning of year	1,211,678,726	1,340,662,410	(128,983,684)	-9.62%
Net position, end of year	\$1,160,655,852	\$1,211,678,726	\$ (51,022,874)	-4.21%

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

## 2023 Financial Highlights

The Plan's net position decreased by 4.2% as seen in the statement of fiduciary net position. Global markets were volatile at the beginning of the fiscal year due to inflation, fears of recession and the Federal Open Market Committee's (FOMC's) actions to continue to increase the federal funds rates to slow down demand. In October, there was a strong rebound in U.S. equity markets due to higher than expected corporate earnings reports, and GDP was up 2.6% following two straight quarters of decline but volatility continued, as the FOMC continued to raise rates, which resulted in bank failures. The Plan's investment portfolio returned 1.1% for the year, which underperformed the return of the Policy Portfolio benchmark. The Plan's non-U.S. equity, global equity and real assets segments posted positive returns, while all other segments posted negative returns. Although negative, the Plan's emerging markets equity segment performed extremely well on a relative basis. Non-U.S. equity was the best performing asset class on an absolute basis, while U.S. equity had the lowest return.

Total additions, as shown on the statement of changes in fiduciary net position, were \$44.1 million, a 248% increase from the prior year. Much of this increase was due to the Plan achieving a \$6.2 million investment gain, compared to a \$68.2 million investment loss in the prior year. Employer contributions decreased \$1.3 million due to a decrease in the actuarial required contribution rate, while member contributions increased \$885,181 due mainly to increased salaries. Benefits paid to members increased 3.7% mainly due to cost-of-living adjustments, and refunds of contributions decreased 61%, as fewer members retired and exercised their option to withdraw some or all of their employee contributions and interest. The 9.5% increase in administrative expenses was mainly due to an increase in salaries.

#### 2023 Operational Highlights

There were no manager changes in the portfolio. On-going cash needs were met primarily from liquidation of U.S. equities and fixed income securities.

## **Requests for Information**

This financial report is designed to provide members of the Plan, citizens, investors and creditors of the City of Kansas City, Missouri with a general overview of the Plan's finances and to demonstrate its accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City of Kansas City, Missouri The Employees' Retirement System, City Hall, 414 East 12<sup>th</sup> Street, 10<sup>th</sup> Floor, Kansas City, Missouri 64106-2705.

There are no other currently known facts, conditions or decisions that are expected to have a significant effect on the financial position or results of operations of the Plan.

## STATEMENTS OF FIDUCIARY NET POSITION

April 30, 2024 and 2023

Assets	2024	2023
Investments, at Fair Value		
Short-term investment funds	\$ 18,584,1	42 \$ 27,997,304
U.S. Treasuries	13,627,3	57 5,144,887
U.S. government-backed mortgages	41,066,3	46 38,651,146
Municipal bonds	1,235,1	
Asset-backed securities	4,188,5	29 4,851,860
Foreign debt obligations	2,084,0	18 2,309,804
Corporate bonds - domestic	16,912,7	
Corporate bonds - foreign	17,400,2	
Domestic preferred equities	1,117,6	63 1,124,227
Domestic common equities	190,239,1	27 173,735,032
Foreign equities	5,927,1	67 3,948,805
Partnerships	145,987,5	
Collective trusts - equities	392,447,3	
Collective trusts - fixed income	176,759,9	
Collective trusts - hedge funds	37,881,4	
Collective trusts - real estate	130,342,4	
Total investments	1,195,801,1	46 1,160,025,758
Securities Lending Collateral	32,792,2	75 48,740,377
Receivables		
Contributions	1,314,7	26 761,215
Investment income	978,9	
Due from broker for sales of investments	1,812,6	
Total receivables	4,106,3	23 3,296,055
Total assets	1,232,699,7	1,212,062,190
Liabilities		
Due to broker for purchases of investments	2,958,4	23 1,543,074
Administrative and investment expenses payable	846,2	
Securities lending collateral	32,792,2	
Total liabilities	36,596,9	63 51,406,338
Net Position Restricted for Pensions	\$ 1,196,102,7	81 \$ 1,160,655,852

The accompanying notes are an integral part of these financial statements.

## STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION

Years Ended April 30, 2024 and April 30, 2023

	2024	2023	
Additions Investment Income Interest income Dividend income Net change in fair value of investments Less investment expense	\$ 15,421,945 8,384,410 73,765,582 (4,562,192)	\$ 13,359,467 8,094,765 (10,935,234) (4,388,212)	
	93,009,745	6,130,786	
Securities Lending Income Securities lending gross income Securities lending expenses	2,375,561	1,598,350	
Borrower (fees) rebates Management fees	(2,233,030) (42,700)	(1,440,525) (47,270)	
Total securities lending expenses	(2,275,730)	(1,487,795)	
Net securities lending income	99,831	110,555	
Total net investment income (loss)	93,109,576	6,241,341	
Contributions Contributions from the City of Kansas City, Missouri Contributions from members	30,820,595 9,779,195	29,311,691 8,593,455	
Total contributions	40,599,790	37,905,146	
Total additions	133,709,366	44,146,487	
Deductions			
Benefits Paid to Members	92,108,177	90,026,491	
Refunds Termination Retirement	2,277,073 3,154,428	1,667,357 2,966,568	
Administrative Expenses	722,759	508,945	
Total deductions	98,262,437	95,169,361	
Net Change in Net Position	35,446,929	(51,022,874)	
Net Position Restricted for Pensions, Beginning of Year	1,160,655,852	1,211,678,726	
Net Position Restricted for Pensions, End of Year	\$ 1,196,102,781	\$ 1,160,655,852	

The accompanying notes are an integral part of these financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity - The City of Kansas City, Missouri The Employees' Retirement System (ERS or the Plan) is a contributory, single-employer, defined benefit pension plan covering employees and elected officials of the City of Kansas City, Missouri (the City). Members of the Police and Fire Departments' pension systems are excluded. The Plan is considered part of the City's financial reporting entity and is included in the City's annual comprehensive financial report as a pension trust fund. Employees should refer to the Plan Document for more complete information.

<u>Basis of Accounting</u> - The financial statements are prepared on the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when paid in accordance with the terms of the Plan.

Investments - Investments are valued at fair value as follows:

Government securities, asset-backed securities, and corporate bonds are valued at fair value based on prices quoted by a major dealer in such securities.

Common stock, preferred stock, foreign common stock, and indexed notes and bonds are listed at fair value based on either listed prices (closing prices as reported on the composite summary of national securities exchanges) or on over-the-counter or bid prices.

Collective trusts, partnerships, and short-term investment funds consist primarily of non-marketable investments in various venture capital funds, corporate finance funds, and private partnerships (collectively, Portfolio Funds). These funds are primarily invested in a diversified portfolio of equities, real estate, U.S. fixed income instruments, and alternative or non-traditional investments. These investments are recorded at fair value based on financial data, which is generally at an amount equal to the net asset value per share or the Plan's proportionate interest in the net assets or net equity of the Portfolio Funds as determined by each Portfolio Fund's general partner or investment manager. The estimated value of such investments is subject to uncertainty and, therefore, may differ from the value that would have been used had a market for such investments existed.

The Plan is obligated to pay certain capital commitments to the partnerships. There were no outstanding commitments as of April 30, 2024 or 2023.

Investment transactions are accounted for on a trade-date basis, and dividend income is recognized on the ex-dividend date. Interest income is recognized on an accrual basis. Realized gains and losses from investments are determined on an average-cost basis.

<u>Tax Status</u> - The Board of Trustees (Board) believes that the Plan is designed in accordance with section 401(a) of the Internal Revenue Code (Code), and is therefore tax exempt, and is currently being operated in compliance with the applicable requirements of the Code.

#### NOTES TO THE FINANCIAL STATEMENTS

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Administrative Expenses</u> - Plan administrative salaries, duplicating, telecommunications, and travel expenses are included in the Plan's administrative expenses when incurred. The City provides office space, a portion of administrative and clerical services of the Human Resources Department, and accounting services of the Finance Department without any direct charge to the Plan.

<u>Use of Estimates</u> - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the Plan Administrator to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

<u>Subsequent Events</u> - These financial statements considered subsequent events through October 14, 2024, the date the financial statements were available to be issued.

#### 2. PLAN DESCRIPTION

The Plan is established by City ordinances enacted by the City Council. The Plan is administered by the Board of Trustees of the City of Kansas City, Missouri The Employees' Retirement System. The Board is composed of ten members, two of whom are the Director of Human Resources and the Director of Finance of the City, two are active employees and members of ERS, one is a retired member of ERS and one is designated by Firefighters' IAFF Local 42. The remaining members are prominent Kansas City business or civic leaders appointed by the mayor.

<u>Eligibility</u> - All full-time, permanent employees in the classified and unclassified services become members of the Plan as a condition of their employment. Employees of any administrative board or board of control as organized and existing under the general laws of the State of Missouri and as defined in RSMo § 95.540, whose governing body has elected membership, shall also be members. Members of the police, firemen's, or municipal judges' pension system (or any other pension system involving City funds) receiving or entitled to receive a future pension from those systems are ineligible for membership.

Tier 1 Member - Those employees hired before April 20, 2014.

Tier 2 Member - Those employees hired on or after April 20, 2014.

#### NOTES TO THE FINANCIAL STATEMENTS

## 2. PLAN DESCRIPTION (CONTINUED)

At April 30, 2024 and 2023, the Plan's membership consisted of the following:

		2024	
	Tier 1	Tier 2	Total
Retirees and beneficiaries currently receiving benefits, and terminated employees entitled to benefits but			
not yet receiving them	3,026	15	3,041
Current employees			
Vested	1,237	560	1,797
Nonvested	1	955	956
Inactive	41	800	841
Total	4,305	2,330	6,635
		2023	
	Tier 1	Tier 2	Total
Retirees and beneficiaries currently receiving benefits, and terminated employees entitled to benefits but			
not yet receiving them	3,017		3,017
Current employees			
Vested	1,347	452	1,799
Nonvested	6	1,211	1,217
Inactive	88	915	1,003
Total	4,458	2,578	7,036

<u>Contributions</u> - Funding is provided by contributions from Plan members and the City, and earnings on investments. Members contribute 5% of their base salary. The City's contribution is set by the City Council in conjunction with its approval of the annual budget, based on the actuarially determined contribution rate set by the Plan's consulting actuary. For the years ended April 30, 2024 and 2023, the City contributed at rates of 16.57% and 19.05%, respectively, of annual covered payroll.

<u>Retirement Benefits</u> - Benefit terms for the Plan are established in the City administrative code and can only be amended by the City Council. The Plan provides retirement benefits as well as pre-retirement death benefits as noted below:

<u>Tier 1 Members</u> - Employees become vested for retirement benefits after five years of service. Members who retire with total age and creditable service equal to 80, or the later of age 60 and ten years of creditable service, are entitled to an annual pension based on a percentage of final average compensation multiplied by years and months of creditable

#### NOTES TO THE FINANCIAL STATEMENTS

## 2. PLAN DESCRIPTION (CONTINUED)

service. If married at the time of retirement, the percentages of final average compensation are 2% for general employees and 2.2% for elected officials, and if unmarried at the date of retirement, the percentage is 2.22% up to a maximum of 70% of final average compensation as defined in the Plan. If the employee has at least ten years of creditable service, the minimum benefit is \$400 per month.

If members terminate prior to retirement and before rendering five years of service, they forfeit the right to receive the portion of their accumulated Plan benefits attributable to City contributions and are refunded their member contributions with interest. Such refunds result in the forfeiture of all other benefits under the Plan. Members terminating prior to retirement with five or more years of service may elect to receive a refund of their member contributions with interest as a lump-sum distribution, or they may elect to receive a deferred pension. An automatic cost-of-living adjustment of 3%, non-compounded, is provided annually.

<u>Tier 2 Members</u> - Employees become vested for retirement benefits after five years of service. Members who retire with total age and creditable service equal to 85, or the later of age 62 and 10 years of creditable service, are entitled to an annual pension of 1.75% of final average compensation multiplied by the number of years of creditable service, subject to a maximum limit of 70% of final average compensation as defined in the Plan. If the employee has at least ten years of creditable service, the minimum benefit is \$400 per month.

If employees terminate prior to retirement and before rendering five years of service, they forfeit the right to receive the portion of their accumulated Plan benefits attributable to City contributions and are refunded their member contributions with interest.

An annual cost-of-living adjustment, not to exceed 2.5%, non-compounded, is provided annually to pensioners age 62 and older if the prior year funding ratio is equal to or greater than 80% and will be equal to the percentage increase in the prior 12 months of the final national consumer price index for all urban consumers.

<u>Health Insurance Subsidy</u> - Effective May 1, 2024, the monthly health insurance subsidy for retirees increased from \$200 to \$400. If a member dies as a direct result of an accident sustained in the performance of their assigned duties, their surviving spouse is eligible to receive the health insurance subsidy.

Death Benefits - If a retired member dies, the following benefits shall be paid:

To the member's spouse until death, a retirement benefit equal to one-half of the member's normal retirement benefit.

To the member's designated beneficiary or estate, if there is no surviving spouse, any remaining member contributions and interest.

#### NOTES TO THE FINANCIAL STATEMENTS

## 2. PLAN DESCRIPTION (CONTINUED)

If an active member dies, the member's contributions and interest are distributed to the surviving spouse or, if none, to the designated beneficiary. The surviving spouse, however, may elect to receive monthly benefit payments instead of the lump-sum distribution if the member had five or more years of creditable service.

#### 3. DEPOSITS AND INVESTMENTS

The City administrative code and ordinances passed by the City Council provide that Plan investments may include, but are not limited to, obligations of the U.S. government, state of Missouri and municipal corporations, including school districts, corporate bonds, real estate mortgages, common and preferred stocks, partnerships, collective trusts and derivatives. The Plan purchases investments from Securities and Exchange Commission registered securities broker-dealers and banks through its investment managers. Investments in U.S. Treasury obligations are held at the Federal Reserve Bank through the customer account of a financial institution.

<u>Investment Policy</u> - The asset type and classes, target allocation and ranges that have been approved by the Board are shown below. All percentages are based on fair values. The Board has authorized Plan staff, with the guidance from the investment consultant, to rebalance the portfolio in accordance with the current strategy guidelines below:

Asset Type and Class	Range	Target
Global Equity		
U.S. Equity	12% - 22%	17%
Emerging Manager of Managers	2% - 7%	4%
Non-U.S. Equity	7% - 17%	12%
Emerging Markets Equity	3% - 7%	5%
Global Equity	5% - 11%	8%
Global Fixed Income		
Core Fixed Income	12% - 22%	17%
Non-Core Fixed Income	10% - 20%	15%
Real Assets		
Real Estate	3% - 13%	8%
Infrastructure	1% - 5%	3%
Opportunistic	5% - 15%	10%
Cash	0% - 5%	1%

<u>Securities Lending Transactions</u> - City ordinances and the Plan's Board policies permit the Plan to use investments of the Plan to enter into securities lending transactions, which are loans of securities to broker-dealers and other entities for collateral with a simultaneous agreement to return the collateral for the same securities in the future.

#### NOTES TO THE FINANCIAL STATEMENTS

## 3. DEPOSITS AND INVESTMENTS (CONTINUED)

The Plan has contracted with The Northern Trust Company as its third-party lending agent to lend domestic equity and debt securities for cash collateral of not less than 102% of the fair value, and international debt and equity securities of not less than 105% of the fair value. At April 30, 2024 and 2023, management believes the Plan has no credit risk exposure to borrowers because the amounts the Plan owes the borrowers exceed the amounts the borrowers owe the Plan. Contracts with the lending agent require it to indemnify the Plan if borrowers fail to return the securities, if the collateral is inadequate to replace the securities lent or if the borrowers fail to pay the Plan for income distributions by the securities' issuers while the securities are on loan; therefore, non-cash collateral is not recorded as an asset or liability on the financial statements.

	2024	2023
Fair value of securities loaned	\$ 31,727,428	\$ 47,832,373
Fair value of cash collateral received from borrowers	\$ 32,792,275	\$ 48,740,377

All security loans can be terminated on demand by either the Plan or the borrower. The cash collateral received on each security loan was invested, in accordance with the Plan investment guidelines, in short-term funds. The maturities of the resulting investments generally match the maturities of the securities lending arrangements themselves. The Plan is not permitted to pledge or sell collateral received unless the borrower defaults.

At April 30, 2024, the Plan had the following investments and maturities:

					Maturie	e in V	/ears			,	Loans Under Securities
_Туре	Fair Value	Less			6 - 10			More than 10		Lending Agreements	
U.S. Treasuries	\$ 13,627,357	\$	-	\$	-	\$	-	\$	13,627,357	\$	6,086,287
U.S. government-backed mortgages	41,066,346		-		45,879		555,357		40,465,110		- '
Municipal bonds	1,235,196		-		-		390,804		844,392		- '
Asset-backed securities	4,188,529		-		-		-		4,188,529		-
Foreign debt obligations	2,084,018		-		-		576,486		1,507,532		-
Corporate bonds - domestic	16,912,702		965,946		7,345,574		4,261,325		4,339,857		3,942,070
Corporate bonds - foreign	17,400,223		896,402		6,892,665		4,641,149		4,970,007		5,873,999
Money market funds	18,584,142		18,584,142		-		-		-		-
	 115,098,513	\$	20,446,490	\$	14,284,118	\$	10,425,121	\$	69,942,784	•	
Domestic preferred equities	 1,117,663	`									-
Domestic common equities	190,239,127										14,169,426
Foreign equities	5,927,167										958,075
Partnerships	145,987,532										- '
Collective trusts - equities	392,447,352										-
Collective trusts - fixed income	176,759,910										-
Collective trusts - real estate	130,342,401										697,571
Collective trusts - hedge funds	 37,881,481	_									
	\$ 1,195,801,146	=								\$	31,727,428

#### NOTES TO THE FINANCIAL STATEMENTS

## 3. DEPOSITS AND INVESTMENTS (CONTINUED)

At April 30, 2023, the Plan had the following investments and maturities:

			Maturities in	n Years		Loaned Under Securities
		Less			More	Lending
Туре	Fair Value	than 1	1 - 5	6 - 10	than 10	Agreements
U.S. Treasuries	\$ 5,144,887	\$ 1,456,244	\$	\$	\$ 3,688,643	\$ 3,659,933
U.S. government-backed mortgages	38,651,146			267,464	38,383,682	
Municipal bonds	2,038,410				2,038,410	
Asset-backed securities	4,851,860				4,851,860	
Foreign debt obligations	2,309,804			542,690	1,767,114	
Corporate bonds - domestic	21,173,667	996,471	7,593,790	4,351,525	8,231,881	4,415,307
Corporate bonds - foreign	19,163,640	1,065,571	7,125,773	3,252,378	7,719,918	3,693,743
Short-term investment funds	27,997,304	27,997,304				_ <del></del>
	121,330,718	\$ 31,515,590	\$ 14,719,563	\$ 8,414,057	\$ 66,681,508	
Domestic preferred equities	1,124,227					
Domestic common equities	173,735,032					32,300,436
Foreign equities	3,948,805					2,257,790
Partnerships	58,071,156					
Collective trusts - equities	396,933,925					
Collective trusts - fixed income	260,453,277					
Collective trusts - real estate	144,428,618					1,505,164
	\$ 1,160,025,758					\$ 47,832,373

<u>Custodial Credit Risk</u> - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Consistent with the Plan's securities lending policy, \$31,727,428 and \$47,832,373 was held by the counterparty that was acting as the Plan's agent in securities lending transactions at April 30, 2024 and 2023, respectively.

<u>Investment Concentrations</u> - The following presents investments that represent 5% or more of the fiduciary net position of the Plan as of April 30, 2024:

Investment	
Prudential Core Plus Bond Fund	\$ 95,363,252
Pioneer Multi Sector Fixed Income Portfolio	87,589,477
FIAM Tactical Bond Pool	81,396,658
LSV Emerging Markets Equity Fund	71,283,034

NOTES TO THE FINANCIAL STATEMENTS

## 3. DEPOSITS AND INVESTMENTS (CONTINUED)

The following presents investments that represent five % or more of the fiduciary net position of the Plan as of April 30, 2023:

Investment	
Prudential Core Plus Bond Fund	\$ 93,941,261
Pioneer Multi Sector Fixed Income Portfolio	85,728,200
FIAM Tactical Bond Pool	80,783,815
Mellon EB DV Global Exp Alpha I Fund	75,912,885
Blackrock Alpha Advantage International Fund	58,264,270
LSV Emerging Markets Equity Fund	58,071,156

<u>Credit Risk</u> - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the Plan. The Plan's policy is that fixed income securities must have a minimum investment quality of "B" at the time of purchase. The weighted average credit rating of the portfolio must have a minimum investment quality of "A." As of April 30, 2024 and 2023, the Plan's fixed income assets that are not explicitly government guaranteed represented 81.3% and 88.5% of the fixed income portfolio, respectively. The following tables summarize the Plan's fixed income portfolio exposure levels and credit qualities at April 30, 2024 and 2023:

			S&P
			Weighted
		Percentage	Average
	Fair Value	of all Fixed	Credit
Fixed Income Security Type	April 30, 2024	Income Assets	Quality
Municipal bonds	\$ 1,235,196	0.4%	A+
Asset-backed securities	4,188,529	1.4%	AA
Foreign debt obligations	2,084,018	0.7%	B+
Corporate bonds - domestic	16,912,702	5.8%	BBB
Corporate bonds - foreign	17,400,223	6.0%	BBB
Short-term investment funds	18,584,142	6.4%	Not Rated
Collective trusts - fixed income	176,759,910	60.6%	Α
	\$ 237,164,720	81.3%	

#### NOTES TO THE FINANCIAL STATEMENTS

## 3. DEPOSITS AND INVESTMENTS (CONTINUED)

			S&P
			Weighted
		Percentage	Average
	Fair Value	of all Fixed	Credit
Fixed Income Security Type	April 30, 2023	Income Assets	Quality
Municipal bonds	\$ 2,038,410	0.5%	A+
Asset-backed securities	4,851,860	1.3%	AA-
Foreign debt obligations	2,309,804	0.6%	BB-
Corporate bonds - domestic	21,173,667	5.5%	BBB
Corporate bonds - foreign	19,163,640	5.0%	BBB
Short-term investment funds	27,997,304	7.3%	Not Rated
Collective trusts - fixed income	260,453,277	68.3%	Α
	\$ 337,987,962	88.6%	

Each portfolio is managed in accordance with operational guidelines that are specific as to permissible credit quality ranges, exposure levels within individual quality tiers and the average credit quality of the overall portfolios.

<u>Interest Rate Risk</u> - Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. This risk is managed within the portfolio using the effective duration of option- adjusted methodology. The Plan's policy is to manage duration to a maximum 25% of underweighting/overweighting relative to the Barclays Aggregate Bond Index.

## Effective Duration of Fixed Income Assets by Security Type

				Weighted Average
			Percentage	Effective
		Fair Value	of all Fixed	Duration
Fixed Income Security Type	Α	pril 30, 2024	Income Assets	(Years)
U.S. Treasuries	\$	13,627,357	4.7%	15.62
U.S. government-backed mortgages		41,066,346	14.0%	4.70
Municipal bonds		1,235,196	0.4%	7.54
Asset-backed securities		4,188,529	1.4%	1.18
Foreign debt obligations		2,084,018	0.7%	8.04
Corporate bonds - domestic		16,912,702	5.8%	4.48
Corporate bonds - foreign		17,400,223	6.0%	4.20
Short-term investment funds		18,584,142	6.4%	**
Collective trusts - fixed income		176,759,910	60.6%	6.41
	\$	291,858,423	100.0%	

#### NOTES TO THE FINANCIAL STATEMENTS

## 3. DEPOSITS AND INVESTMENTS (CONTINUED)

·			Percentage	Weighted Average Effective
		Fair Value	of all Fixed	Duration
Fixed Income Security Type	Α	pril 30, 2023	Income Assets	(Years)
U.S. Treasuries	\$	5,144,887	1.4%	12.36
U.S. government-backed mortgages		38,651,146	10.1%	4.64
Municipal bonds		2,038,410	0.5%	8.42
Asset-backed securities		4,851,860	1.3%	0.25
Foreign debt obligations		2,309,804	0.6%	8.43
Corporate bonds - domestic		21,173,667	5.5%	6.05
Corporate bonds - foreign		19,163,640	5.0%	4.85
Short-term investment funds		27,997,304	7.3%	**
Collective trusts - fixed income		260,453,277	68.3%	6.53
	\$	381,783,995	100.0%	

<sup>\*\*</sup>The Plan actually owns an interest in the underlying assets of these money market funds, and the unit values are based on the fair value of their underlying assets. The money market funds do not have a maturity date, even though their underlying assets do have maturity dates of less than one year.

<u>Foreign Currency Risk</u> - Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The Plan's foreign currency risk exposure, or exchange rate risk, primarily resides within the Plan's foreign debt obligations and foreign equity holdings through the Plan's various asset managers. The Plan's policy for each specific portfolio does not place limits on the amount of foreign exposure that can be held by the individual asset managers.

<u>Annual Money-Weighted Rate of Return</u> - For the years ended April 30, 2024 and 2023, the annual money-weighted rate of return on the pension plan investments, net of pension plan investment expense, was 7.97% and 0.43%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### 4. NET PENSION LIABILITY

The components of the net pension liability of the City at April 30, 2024 and 2023 were as follows:

	2024	2023
Total pension liability	\$ 1,587,354,750	\$ 1,517,217,266
Plan fiduciary net position	 (1,196,102,781)	 (1,160,655,852)
City's net pension liability	\$ 391,251,969	\$ 356,351,414
Fiduciary net position as a % of		
total pension liability	75.35%	76.50%

#### NOTES TO THE FINANCIAL STATEMENTS

#### 5. ACTUARIAL METHODS AND ASSUMPTIONS

The Plan's actuary, Cheiron, determines the total pension liability. The total pension liability as of April 30, 2024 and 2023 was determined based on actuarial valuations prepared as of May 1, 2023 and 2022, respectively, rolled forward one year, using the following actuarial assumptions:

Price inflation 2.5%

Salary increases, including wage

inflation

7%

Long-term investment rate of return,

net of plan investment expense,

including inflation Mortality tables:

Non-annuitant 2010 Public General Amount-Weighted Mortality

5% to 2.75%

Table for Healthy Employees projected using

Scale MP-2020 on a generational basis

Healthy 2010 Public General Amount-Weighted Below-

Median Mortality Table for Healthy Retirees (multiplied by 1.051 for males and 1.131 for females), projected using Scale MP-2020 on a

generational basis

Disabled 2010 Public General Amount-Weighted Mortality

Table for Disabled Retirees, projected using

Scale MP-2020 on a generational basis

The actuarial assumptions used in the May 1, 2023 and 2022 valuations were based on the results of the actuarial experience study for the period May 1, 2015 through April 30, 2020. The actuarial experience study is dated March 23, 2021.

For purposes of calculating the total pension liability, future ad hoc cost of living adjustments (COLAs) of 3.0 % (simple COLA) were assumed to be granted in all future years for Tier 1 employees. Tier 2 employees' COLA will only be payable if the prior year's funding ratio is greater than or equal to 80% and will be equal to the percentage increase in the consumer price index, up to a maximum of 2.5%, payable at age 62.

<u>Long-Term Expected Rate of Return</u> - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best-estimates arithmetic

#### NOTES TO THE FINANCIAL STATEMENTS

## 5. ACTUARIAL METHODS AND ASSUMPTIONS (CONTINUED)

real rates of return for each major asset class included in the Plan's target asset allocation as of April 30, 2024 and 2023 are summarized below:

April 30, 2024:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Equity	17.0%	4.0%
Emerging Manager of Managers	4.0%	4.0%
Non-U.S. Equity	12.0%	5.8%
Emerging Markets Equity	5.0%	8.8%
Global Equity	8.0%	5.1%
Core Fixed Income	17.0%	1.5%
Non-Core Fixed Income	15.0%	4.0%
Real Estate	8.0%	3.3%
Infrastructure	3.0%	4.8%
Opportunistic	10.0%	3.3%
Cash	1.0%	0.3%

April 30, 2023:

		Long-Term Expected Real Rate of
Asset Class	Target Allocation	Return
U.S. Equity	17.0%	4.3%
Emerging Manager of Managers	4.0%	4.3%
Non-U.S. Equity	12.0%	6.0%
Emerging Markets Equity	5.0%	8.8%
Global Equity	8.0%	5.4%
Core Fixed Income	17.0%	1.5%
Non-Core Fixed Income	15.0%	4.3%
Real Estate	8.0%	3.3%
Infrastructure	3.0%	4.8%
Opportunistic	10.0%	3.6%
Cash	1.0%	0.0%

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7%. In the professional judgment of the Plan's actuary, the funding policy of the Plan will result in the Plan's projected fiduciary net position being greater than or equal to the benefit payments projected for each future period. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments.

NOTES TO THE FINANCIAL STATEMENTS

## 5. ACTUARIAL METHODS AND ASSUMPTIONS (CONTINUED)

<u>Sensitivity Analysis</u> - The following sensitivity analysis presents the net pension liability of the City, calculated using the discount rate of 7% as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6%) or one percentage point higher (8%) than the current rate as of April 30, 2024 and 2023:

	2024	
1%	Current	1%
Decrease	Discount Rate	Increase
(6%)	(7%)	(8%)
\$ 1,766,355,200	\$ 1,587,354,750	\$ 1,436,567,178
(1,196,102,781)	(1,196,102,781)	(1,196,102,781)
\$ 570,252,419	\$ 391,251,969	\$ 240,464,397
	2023	
1%	Current	1%
Decrease	Discount Rate	Increase
(6%)	(7%)	(8%)
\$ 1,686,871,694	\$ 1,517,217,266	\$ 1,374,123,229
(1,160,655,852)	(1,160,655,852)	(1,160,655,852)
\$ 526,215,842	\$ 356,561,414	\$ 213,467,377
	Decrease (6%)  \$ 1,766,355,200 (1,196,102,781)  \$ 570,252,419  1% Decrease (6%)  \$ 1,686,871,694 (1,160,655,852)	1%       Current         Decrease       Discount Rate         (6%)       (7%)         \$ 1,766,355,200       \$ 1,587,354,750         (1,196,102,781)       (1,196,102,781)         \$ 570,252,419       \$ 391,251,969         2023       Current         Decrease       Discount Rate         (6%)       (7%)         \$ 1,686,871,694       \$ 1,517,217,266         (1,160,655,852)       (1,160,655,852)

### 6. RISKS AND UNCERTAINTIES

The Plan invests in various investment securities. Investment securities are exposed to various risks, such as interest rate, market and credit risks. Market risks include global events which could impact the value of investment securities, such as pandemic or international conflict. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the statements of fiduciary net position.

Plan contributions are made and the total pension liability is reported based on certain assumptions pertaining to interest rates, inflation rates and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimation and assumption process, it is at least reasonably possible that changes in these estimates and assumptions in the near term would be material to the financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

#### 7. FAIR VALUE MEASUREMENTS

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

- **Level 1** Quoted prices in active markets for identical assets or liabilities
- Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities
- **Level 3** Unobservable inputs supported by little or no market activity and are significant to the fair value of the assets or liabilities

<u>Recurring Measurements</u> - The following table presents the fair value measurements of assets and liabilities recognized in the accompanying statements of fiduciary net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at April 30, 2024 and 2023:

	April 30, 2024							
		Total						
		Fair Value		Level 1		Level 2		Level 3
Investments by fair value level								
Short-term investment funds	\$	18,584,142	\$	18,584,142	\$		\$	
U.S. Treasuries		13,627,357				13,627,357		
U.S. government-backed mortgages		41,066,346				36,270,429		4,795,917
Municipal bonds		1,235,196				1,235,196		
Asset-backed securities		4,188,529				4,188,529		
Foreign debt obligations		2,084,018				2,084,018		
Corporate bonds - domestic		16,912,702				16,912,702		
Corporate bonds - foreign		17,400,223				17,400,223		
Domestic preferred equities		1,117,663		1,117,663				
Domestic common equities		190,239,127		190,239,127				
Foreign equities		5,927,167		5,927,167				
Collective trusts - equities		48,734,031		48,734,031				
Total investments		361.116.501	\$ :	264.602.130		\$ 91.718.454	\$	4.795.917

## Investments measured at net asset value (NAV) (A) Partnerships 145,987,532

i aitileisilips	140,307,332
Collective trusts - equities	343,713,321
Collective trusts - fixed income	176,759,910
Collective trusts - real estate	130,342,401
Collective trusts – hedge funds	37,881,481
Total investments measured at NAV	834,684,645
Total investments	\$ 1,195,801,146

#### NOTES TO THE FINANCIAL STATEMENTS

## 7. FAIR VALUE MEASUREMENTS (CONTINUED)

	April 30, 2023											
		Total										
		Fair Value	Level 1			Level 2		Level 3				
Investments by fair value level												
Short-term investment funds	\$	27,997,304	\$	27,997,304	\$		\$					
U.S. Treasuries		5,144,887				5,144,887						
U.S. government-backed mortgages		38,651,146				32,624,191		6,026,955				
Municipal bonds		2,038,410				2,038,410						
Asset-backed securities		4,851,860				4,851,860						
Foreign debt obligations		2,309,804				2,309,804						
Corporate bonds - domestic		21,173,667				21,173,667						
Corporate bonds - foreign		19,163,640				19,163,640						
Domestic preferred equities		1,124,227		1,124,227								
Domestic common equities		173,735,032		173,735,032								
Foreign equities		3,948,805		3,948,805								
Collective trusts - equities		56,766,467				56,766,467						
Total investments		356,905,249	\$	206,805,368	\$	144,072,926	\$	6,026,955				

### Investments measured at net asset value (NAV) (A)

Partnerships	58,071,156
Collective trusts - equities	340,167,458
Collective trusts - fixed income	260,453,277
Collective trusts - real estate	144,428,618
Total investments measured at NAV	803,120,509
Total investments	\$ 1,160,025,758

(A) Certain investments that are measured at fair value using the net asset value per share (or its equivalent) practical expedient have not been classified in the fair value hierarchy. The fair value amounts included above are intended to permit reconciliation of the fair value hierarchy to the amounts presented in the statements of fiduciary net position.

Equity and short-term investment funds classified as Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Corporate and governmental debt securities as well as certain collective trusts classified as Level 2 of the fair value hierarchy are valued using third-party pricing services based on market observable information such as market quotes for similar assets, as well as normal market pricing considerations such as duration, interest rates and prepayment assumptions.

#### NOTES TO THE FINANCIAL STATEMENTS

## 7. FAIR VALUE MEASUREMENTS (CONTINUED)

The fair value estimates presented herein are based on pertinent information available to management as of April 30, 2024. Although management is not aware of any factors that would significantly affect the estimated fair value amounts, such amounts have not been comprehensively revalued for purposes of these financial statements since that date, and current estimates of fair value may differ significantly from the amounts presented herein.

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy.

Fair value determinations for Level 3 measurements of securities are the responsibility of the Pension Administrator's office. The Pension Administrator's office contracts with the respective money manager to engage a pricing specialist to generate fair value estimates on a monthly or quarterly basis. The Pension Administrator's office challenges the reasonableness of the assumptions used and reviews the methodology to ensure the estimated fair value complies with accounting standards generally accepted in the United States.

The valuation method for investments measured at net asset value (NAV) per share (or its equivalent) is presented below.

	April 30, 2024										
	Redemption										
			Frequency	/							
		Unfunded	(If Currentl	y							
	Fair Value	Commitments	Eligible)								
Partnerships <sup>(A)</sup>	\$ 145,987,53	2 \$	Semi-Annu	al 2 Months							
Collective trusts - equities (B)	343,713,32	1	Daily/Month	nly 1-7 Days							
Collective trusts - fixed income (C)	176,759,91	0	Daily	1 Day							
Collective trusts - real estate (D)	130,342,40	1	Quarterly	45 Days							
Collective trusts – hedge funds (E)	37,881,48	1	Bi-Monthly	y 75 Days							
Total investments measured at NAV	\$ 834,684,64	5\$	<u></u>								
	April 30, 2023										
			Redemption								
		Unfunded	Frequency (If Currently								
	Fair Value	Commitments	Eligible)	Notice Period							
Partnerships <sup>(A)</sup>	\$ 58,071,156	\$	Semi-Annual	2 Months							
Collective trusts - equities (B)	340,167,458		Daily/Monthly	1-7 Days							
Collective trusts - fixed income (C)	260,453,277		Daily	1 Day							
Collective trusts - real estate (D)	144,428,618	<u></u>	Quarterly	45 Days							
Total investments measured at NAV	\$ 803,120,509	\$									

#### NOTES TO THE FINANCIAL STATEMENTS

## 7. FAIR VALUE MEASUREMENTS (CONTINUED)

- (A) This category is a limited partnership. Investments are open-ended Global Core/Core Plus infrastructure investments.
- (B) This category includes collective trust funds. Each invests in equity securities both on the national and international markets listed on public market exchanges and are traded daily.
- (C) This category is a fixed income fund that is traded daily. The fund includes U.S. and Non-U.S. government, securitized and corporate bonds, and currencies across the entire quality spectrum.
- (D) This category is a common collective trust redeemable quarterly with a 45 day and one day notice period, respectively. Investments are open-ended U.S. commercial real estate.
- (E) This category is a limited partnership domiciled in the Cayman Islands. Investments provide exposure to more than 60 "hedge fund risk premiums" across nine broad strategy groups (event driven, convertible arbitrage, equity market neutral, dedicated short bias, long/short equity, emerging markets, global macro, managed futures and fixed income relative value) with a dynamic and disciplined investment process that aims to provide risk-balanced, long-term exposure to the underlying strategies. The result is a high risk-adjusted expected return stream with low correlation to traditional asset classes.

## 8. RELATED PARTY TRANSACTIONS

The Plan reimburses the City for the cost of providing certain financial and other services. Amounts charged are expensed during the period incurred. Expenses reimbursable to the City totaled \$546,037 and \$385,810 for the years ended April 30, 2024 and 2023, respectively.



## 7

## CITY OF KANSAS CITY, MISSOURI THE EMPLOYEES' RETIREMENT SYSTEM

## SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

## Last Ten Fiscal Years

Total pension liability	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Service cost	\$ 19,519,411	\$ 17,063,735	\$ 18,404,268 \$	19,599,485	\$ 19,922,994	\$ 20,312,736	20,085,682	\$ 20,048,780	\$ 19,485,402	\$ 19,694,295
Interest on total pension liability	106,999,780	102,405,942	100,334,957	104,889,664	102,057,580	100,099,386	97,267,046	94,116,208	87,902,877	85,393,038
Change of benefit terms	1,381,372	-	-	-		-	5	-		-
Difference between expected and actual experience	39,776,599	8,895,151	(3,543,905)	(1,147,543)	(15,368,078)	(5,950,247)	(2,291,715)	(431,574)	(6,077,385)	-
Change of assumptions	(07 500 670)	(0.1.000.110)	(00,000,440)	6,427,915	(04 000 000)	(75 004 445)	(74 004 704)	(67 677 700)	43,062,525	(00 440 007)
Benefit payments, including member refunds	(97,539,678)	(94,660,416)	(98,688,146)	(84,160,039)	(81,386,896)	(75,804,145)	(71,994,704)	(67,877,732)	(67,603,613)	(63,149,987)
Net change in total pension liability	70,137,484	33,704,412	16,507,174	45,609,482	25,225,600	38,657,730	43,066,309	45,855,682	76,769,806	41,937,346
Total pension liability - beginning	1,517,217,266	1,483,512,854	1,467,005,680	1,421,396,198	1,396,170,598	1,357,512,868	1,314,446,559	1,268,590,877	1,191,821,071	1,149,883,725
Total pension liability - ending	1,587,354,750	1,517,217,266	1,483,512,854	1,467,005,680	1,421,396,198	1,396,170,598	1,357,512,868	1,314,446,559	1,268,590,877	1,191,821,071
Plan fiduciary net position										
Net investment income	93,109,576	6,241,341	(68, 177, 598)	291,460,205	(25,371,609)	59,453,267	98,766,580	105,285,874	(26, 366, 931)	84,827,952
Contributions - employer	30,820,595	29,311,691	30,638,396	27,524,702	27,256,034	26,032,072	24,530,445	23,701,217	24,577,647	27,569,434
Contributions - member	9,779,195	8,593,455	7,708,274	8,500,926	8,552,954	8,514,325	8,622,835	7,966,105	8,235,363	8,610,268
Benefits paid	(92, 108, 177)	(90,026,491)	(86, 809, 330)	(78,466,913)	(75,387,320)	(71,410,862)	(71,994,704)	(67, 877, 732)	(67,603,613)	(63, 149, 987)
Refunds of contributions	(5,431,501)	(4,633,925)	(11,878,816)	(5,693,126)	(5,999,576)	(4,393,283)	-	-	-	-
Administrative expenses	(722,759)	(508,945)	(464,610)	(496,870)	(488,582)	(584,912)	(563,030)	(386,784)	(365,571)	(379,424)
Net change in fiduciary net position	35,446,929	(51,022,874)	(128, 983, 684)	242,828,924	(71,438,099)	17,610,607	59,362,126	68,688,680	(61,523,105)	57,478,243
Plan fiduciary net position - beginning	1,160,655,852	1,211,678,726	1,340,662,410	1,097,833,486	1,169,271,585	1,151,660,978	1,092,298,852	1,023,610,172	1,085,133,277	1,027,655,034
Plan fiduciary net position - ending	1,196,102,781	1,160,655,852	1,211,678,726	1,340,662,410	1,097,833,486	1,169,271,585	1,151,660,978	1,092,298,852	1,023,610,172	1,085,133,277
Net pension liability, ending	\$ 391,251,969	\$ 356,561,414	\$ 271,834,128 \$	126,343,270	\$ 323,562,712	\$ 226,899,013	205,851,890	\$ 222,147,707	\$ 244,980,705	\$ 106,687,794
Fiduciary net position as a percentage of total pension liability	75.35%	76.50%	81.68%	91.39%	77.24%	83.75%	84.84%	83.10%	80.69%	91.05%
Covered-employee payroll	\$ 186,013,865	\$ 153,876,546	\$ 165,299,880 \$	170,834,611	\$ 171,476,103	\$ 171,688,301	167,811,028	\$ 164,248,048	\$ 166,853,097	\$ 167,629,048
Net pension liability as a percentage of covered-employee payroll	210.33%	231.72%	164.45%	73.96%	188.69%	132.16%	122.67%	135.25%	146.82%	63.65%

## SCHEDULE OF CITY CONTRIBUTIONS

## Last Ten Fiscal Years

	2024		2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially determined employer contribution \$	30,359,84	3 \$	29,291,139 \$	30,664,813	\$ 27,333,291 \$	26,920,726	\$ 25,842,898	\$ 24,390,835	\$ 23,042,413	\$ 24,540,893	\$ 27,568,194
Actual City contributions	30,820,59	5	29,311,691	30,638,396	27,524,702	27,256,034	26,032,072	24,530,445	23,701,217	24,577,647	27,569,434
Annual contribution deficiency (excess) \$	(460,75	2) \$	(20,552) \$	26,417	\$ (191,411) \$	(335,308)	\$ (189,174)	\$ (139,610)	\$ (658,804)	\$ (36,754)	\$ (1,240)
Covered payroll \$	186,013,86	5 \$	153,876,546 \$	165,299,880	\$ 170,834,611 \$	171,476,103	\$ 167,811,028	\$ 167,811,028	\$ 164,248,048	\$ 166,853,097	\$ 167,629,048
Actual contributions as a percentage of covered payroll	16.57	%	19.05%	18.54%	16.11%	15.89%	15.51%	14.62%	14.43%	14.73%	16.45%

## SCHEDULE OF INVESTMENT RETURNS

Last Ten Fiscal Years

Fiscal Year Ending April 30	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Annual money-weighted rate of return, net of investment expense	7.97%	0.43%	-5.20%	27.14%	-2.16%	5.32%	9.28%	10.46%	-2.50%	8.36%

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

<u>Changes of benefit and funding terms</u> - The following changes to the Plan provisions for the last ten fiscal years were reflected in the valuations as listed below:

#### 5/01/2023 Valuation

• No changes in benefit or funding terms.

#### 5/01/2022 Valuation

No changes in benefit or funding terms.

#### 5/01/2021 Valuation

No changes in benefit or funding terms.

#### 5/01/2020 Valuation

• No changes in benefit or funding terms.

#### 5/01/2019 Valuation

• No changes in benefit or funding terms.

#### 5/01/2018 Valuation

• No changes in benefit or funding terms.

#### 5/01/2017 Valuation

No changes in benefit or funding terms.

#### 5/01/2016 Valuation

• No changes to benefit or funding terms.

#### 5/01/2015 Valuation

• No changes to benefit or funding terms.

## 5/01/2014 Valuation

- Effective April 20, 2014, Tier 1 member contribution rates increased by 1% and the interest credited to employee account balances decreased to 5%.
- Tier 2 members were added

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

<u>Changes in actuarial assumptions and methods</u> - The following changes for the last ten fiscal years were reflected in the valuations as listed below:

#### 5/01/2023 Valuation

- Amortization method Changes to the UAL prior to May 1, 2019 are amortized as level percent
  of pay to April 30, 2038. 20-year layered amortization, level percent of pay for changes to the
  UAL on or after May 1, 2019
- COLA 3% simple for Tier 1 and 1.9% simple deferred to age 62 for Tier 2.

#### 5/01/2022 Valuation

No changes in actuarial assumptions or methods.

#### 5/01/2021 Valuation

No changes in actuarial assumptions or methods.

#### 5/01/2020 Valuation

 All assumptions have been revised based on the results of the experience study conducted for the period May 1, 2015 to April 30, 2020. These assumptions were incorporated into the GASB 67 disclosures and net pension liability for the Plan's 2022 fiscal year-end. Changes included changes to inflation rate, salary increases including wage growth, mortality tables, discount rate, and expected rate of return.

#### 5/01/2019 Valuation

No changes in actuarial assumptions or methods.

#### 5/01/2018 Valuation

No changes in actuarial assumptions or methods.

#### 5/01/2017 Valuation

No changes in actuarial assumptions or methods.

#### 5/01/2016 Valuation

No changes in actuarial assumptions or methods.

#### 5/01/2015 Valuation

No changes in actuarial assumptions or methods.

#### 5/01/2014 Valuation

 All assumptions have been revised based on the results of the experience study conducted for the period May 1, 2010 to April 30, 2015. These assumptions were incorporated into the GASB 67 disclosures and net pension liability calculation for the Plan's 2016 fiscal year-end which is based on the 4/30/2014 Valuation.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The following actuarial methods and assumptions were used to determine the actuarially determined employer contribution reported in the most recent fiscal year, which was based on the May 1, 2022 actuarial valuation:

Valuation Date May 1, 2022

Timing Actuarially determined contribution rates are calculated based on

the actuarial valuation one year prior to the beginning of the Plan

year

Key Methods and Assumptions Used to Determine Contribution Rates:

Actuarial cost method Entry Age

Asset valuation method 4-year smoothing using Expected Value Method. 85%/110%

corridor around market value.

Amortization method 20-year layered amortization as a level percent of pay for all years

except with respect to the unamortized unfunded actuarial liability arising from periods prior to May 1, 2018 which is amortized to

April 30, 2038

Discount rate 7%

Amortization growth rate 2.75%

Price inflation 2.5%

Salary increases Ranges from 5% to 2.75%

Cost-of-living adjustments 3% simple for Tier 1 Members; 1.9% simple payable at 27th

anniversary of date at hire if the prior year's funding ratio is greater

than or equal to 80% for Tier 2 Members

Mortality Non-Annuitants: 2010 Public General Amount-Weighted Mortality

Table for Healthy Employees projected using Scale MP-2020 on a

generational basis

Healthy Annuitants: 2010 Public General Amount-Weighted Below-Median Mortality Table for Healthy Retirees (multiplied by 1.051 for males and 1.131 for females), projected using Scale

MP-2020 on a generational basis

Disabled: 2010 Public General Amount-Weighted Mortality Table

for Disabled Retirees, projected using Scale MP-2020 on a

generational basis